Washington County, Colorado

Financial Statements

For the Year Ended December 31, 2018

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Independent Auditors' Report

To the Board of County Commissioners Washington County, Colorado Akron, Colorado

We have audited the accompanying financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Washington County, Colorado (the County) as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the County as of December 31, 2018, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The other supplementary information and local highway finance report are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The other supplementary information and the local highway finance report are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information and the local highway finance report are fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Lauer, Szabo & Associates, P.C.

Sterling, Colorado June 24, 2019

WASHINGTON COUNTY, COLORADO

MANAGEMENT'S DISCUSSION AND ANALYSIS

The Management's Discussion and Analysis for Washington County offers readers a narrative overview and analysis of the County's financial activities for the fiscal year ended December 31, 2018. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in the financial statements and notes to the financial statements.

FINANCIAL HIGHLIGHTS

- ➤ The assets of the County exceeded its liabilities at the close of 2018 by \$30,478,369. Of this amount, \$19,487,043 may be used to meet the County's ongoing obligations to its citizens and creditors.
- The County's total net position increased by \$2,720,384 for the current year.
- ➤ As of December 31, 2018, the County's governmental funds reported combined ending fund balances of \$21,598,844, an increase of \$2,054,274 in comparison with the prior year.
- ➤ Unassigned fund balance for the General Fund was \$3,707,117 at December 31, 2018.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to Washington County's Basic Financial Statements. The Basic Financial Statements contain three components: government-wide financial statements, fund financial statements, and notes to the financial statements. In addition, this report contains other Required Supplementary Information and a Supplemental Information section that presents combining statements for non-major governmental funds along with actual and budgetary comparison schedules.

The basic financial statements include two kinds of statements that present different views of the County:

- ➤ The first two statements are government-wide financial statements that provide both long-term and short-term information about the County's overall financial status.
- > The remaining statements are fund financial statements that focus on individual parts of the County government, reporting the County's operations in more detail than the government-wide statements.
 - o Governmental Fund statements tell how general government services like judicial, public safety, health and welfare, auxiliary services, culture and recreation and public works were financed in the short-term as well as what remains for future spending.
 - o The Fiduciary Fund statement provides information about Agency Fund assets held by the County which is acting solely as a trustee of agent for the benefit of others, to whom the resources belong.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements. In addition to these required components, a section is included with combining and individual fund statements that provide further detail about our non-major governmental funds described as special revenue funds, each of which are added together and presented in single columns in each of the basic financial statements.

GOVERNMENT-WIDE STATEMENTS

The government-wide statements report information about the County as a whole using accounting methods similar to those used by private-sector companies.

The statement of net position includes all of Washington County's assets and liabilities with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of Washington County is improving or deteriorating.

The statement of activities presents information showing how Washington County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses reported in this statement for some items will result in cash flows in future fiscal periods.

The government-wide financial statements of the County are divided into one category:

 Governmental activities: Most of the County's basic services are included here, such as general government, judicial, public safety, health and welfare, auxiliary services, culture and recreation and public works. Property taxes and state and federal grants finance most of these activities.

FUND FINANCIAL STATEMENTS

The fund financial statements provide more detailed information about the County's most significant funds, not the County as a whole. Funds are accounting devices that the County uses to keep track of specific sources of funding and spending for particular purposes.

- o Some funds are required by state law and by bond covenants.
- o The County Board of Commissioners establishes other funds to control and manage resources for particular purposes (i.e. TV translator fund, Conservation trust fund) or show that certain taxes and grants are used appropriately (i.e. Special Revenue Funds).

The County has two kinds of funds:

- ➤ Governmental funds: Most of the County's basic services are included in governmental funds, which focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, additional information is provided on the subsequent page of the governmental funds statement that explains the relationship (or differences) between the two types of statements. Washington County adopts an annual appropriated budget for all funds. A budgetary comparison statement has been provided for all funds to demonstrate compliance with this budget.
- ➤ Fiduciary funds: The County is the trustee, or fiduciary, for the Treasurer's Fund, the Hospital Memorial Fund and certain accounts of the Sheriff. The Treasurer, by statute, collects and distributes all property tax revenues to other County funds and local governments. The County is responsible for ensuring that the assets reported in this fund are used for their intended purpose. All of the County's fiduciary activities are reported in a separate statement of fiduciary net position, while only the activities of the Hospital Memorial Fund (a private-purpose trust fund) are reported in the statement of changes in fiduciary net position. These balances are excluded from the County's government-wide financial statements because the County cannot use these assets to finance its operations.

Notes to the financial statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found starting on page 25 of this report.

FINANCIAL ANALYSIS OF THE COUNTY AS A WHOLE

Net position. As discussed earlier, net position may serve as a useful indicator of a government's financial position. As of December 31, 2018, the County's net position was \$30,478,369.

Total net position for the County increased \$2,720,384.

Description of net position is as follows:

0	Net investment in capital assets	\$ 9,463,078
0	Restricted for emergencies	\$ 453,000
0	Restricted for debt service	\$ 854,723
0	Restricted for culture and recreation	\$ 220,525
0	Unrestricted	\$ 19,487,043

TABLE 1

Net Position (in thousands)

		Governmental Activities				npon Activ	ent Unit	Total			
		2018		2017		2018		2017		2018	2017
Capital assets, net Other assets	\$	10,568 26,892	\$	10,478 25,006	\$	9,916 3,219	\$	10,234 3,129	\$	20,485\$ 30,111	20,712 28,135
Total assets	<u>\$</u>	37,460	\$	35,484	<u>\$</u> _	13.135	\$_	13.363	<u>\$</u> _	50.595\$	48,847
Current liabilities Long-term liabilities	\$	694 1,849	\$	861 2,458	\$	42 11.443	\$	93 11,476	\$	736\$ 13,292	954 13,934
Total liabilities		2,543		3,319		11,485		11,569		14,028	14,888
Deferred inflows of resources		4,439		4,407				-		4,439	4,407
Net investment in capital assets Restricted		9,463		8,737		277		594 79		9,740 1,528	9,331 1,561
Unrestricted		1,528 19,487		1,482 17,539		1,373		1,121		20,860	18,660
Total net position	_	30,478		27,758		1,650		1,794		32,128	29.552
Total liabilities and net position	\$	37,460	\$	<u>35,484</u>	\$_	13.135	\$	13.363	\$	50.595\$	48,874

Investment in capital assets (land, buildings and equipment) is 31% of Washington County's net position. Washington County uses these capital assets to provide services to citizens; consequently these assets are not available for future spending.

In addition, a portion of Washington County's net position (5%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position (64%) may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of 2018, Washington County is able to report positive balances in all three categories of net position.

Changes in net position

The County's total revenue of \$15,886,081 was more than program expenses of \$13,165,697 for an increase in net position of \$2,720,384.

TABLE 2

Changes in net position (in thousands)

		Governmental			Component Unit				Total			
	(Activities 2017			Activities 2017				<u>Total</u> 2018 2017			
		2018		2017		2018		2017		2016		2017
Program revenue												
Charges for services	\$	4,794	\$	5,051	\$	3,702	\$	2,953	\$	8,496	\$	8,004
perating grants		4,527		4,081		57		16		4,584		4,097
Capital grants		7		7		18		26		18		26
General revenues												
Property taxes		4,416		3,683						4,416		3,683
Specific ownership taxes		513		491		7		-		513		491
Sales Tax		751		564		2		-		751		564
•ther taxes		30		18				×		30		18
Unrestricted earnings		206		153		22		22		228		175
Miscellaneous		464		572		33		18		497		590
Sale of assets		185		- k				-		185		1
Total revenues		15,886		14,614		3,832		3,035		19,718		17,649
Program expenses												
General government		2,088		2,075		-		7		2,088		2,075
Judicial and public safety		4,450		4,464				2		4,450		4,464
Health and welfare		1,602		1,890		3,976		3,442		5,578		5,332
Auxiliary services		890		969				-		890		969
Culture and recreation		75		66		-		-		7 5		66
Public works		3,953		3,654		-		-		3,953		3,654
Interest and fiscal charges	-	108		130	_	-	_	-		108		130
Total expenses		13.166		13,248		3,976		3,442		17,142		16,690
Change in net position		2,720		1,366		(144)		(407)		2,576		959
Net position at beginning of year, as originally reported		27,758		26,392		1,794		2,148		29,552		28,540
Prior period adjustment		×		¥		-		53		-		53
Net position at beginning of year,												
as restated	-	27,758		26,392		1,794		2,201		29,552		28,593
Net position at end of year	<u>\$</u>	30.478	\$_	27,758	\$	1.650	\$_	1,794	_\$_	32,128	\$_	29.552

FINANCIAL ANALYSIS OF THE COUNTY'S FUNDS

Governmental funds overview. Washington County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. As described earlier, the County's governmental funds provide information on short-term inflows and outflows, as well as what remains for future spending. Such information is useful in assessing the County's financing requirements. For example, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of 2018, Washington County reported a combined fund balance of \$21,598,844. This amount was \$2,054,274 more than 2017. Of the total combined fund balance, \$3,707,117 consists of unassigned fund balance, the portion of fund balance which serves as a measure of current available financial resources.

The restricted fund balance represents resources not available for spending or those on which legal restrictions have been placed. The County's restricted fund balance makes up \$1,528,248 of the combined total and includes the following:

Restricted for emergencies	\$453,000
Restricted for debt service	\$854,723
Restricted for culture and recreation	\$220,525

<u>General Fund.</u> The General Fund of Washington County accounts for all transactions not accounted for in other funds. As the county's major operating fund, the General Fund accounts for ordinary operating expenditures financed primarily by property and related taxes. The General Fund completed the year with a fund balance of \$4,748,085.

Road & Bridge Fund. The Road and Bridge Fund accounts for monies generated by property taxes, sales tax, highway users tax and other sources and expended for highway and road maintenance and repair. The Road & Bridge completed the year with a fund balance of \$7,703,838.

<u>Social Services Fund.</u> The Social Services Fund accounts for monies received from property taxes and state and federal grants expended for social welfare programs. The Social Services Fund completed the year with a fund balance of \$849,150.

<u>Justice Center Fund</u>. The Justice Center Fund accounts for monies received from state sources to maintain adequate housing and transportation for local detainees. The Justice Center Fund completed the year with a fund balance of \$4,332,496.

GENERAL FUND BUDGETARY HIGHLIGHTS

Over the course of the year, the Board of County Commissioners did revise the County's budget by doing a supplemental budget for TV translator for \$10,000 and Washington County Nursing Home in operations for \$150,000.

Revenue did exceed the budgeted amounts in several funds. The funds receiving the most significant amounts of excess revenue were: the General Fund with earnings on investments being the major source; Road and Bridge with HUTF and Faster being the major source and the Justice Center.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets. Washington County's investment in capital assets for its governmental activities as of December 31, 2018, amounts to \$10,567,770 (net of accumulated depreciation). This amount includes a broad range of capital assets, including land, buildings, equipment, improvements and other infrastructure.

Washington County remains committed to the upkeep and maintenance of the County's largest assets. More detailed information about the County's capital assets is presented in table 3 and in Note E to the financial statements.

TABLE 3

Capital assets, net of depreciation (in thousands)

		Governmental Activities			Component Unit Activities				Total		
	2.00 1.00 1.00 1.00 1.00 1.00 1.00 1.00	2018		2017		2018		2017		2018	2017
Land and improvements	\$	256	\$	256	\$	16	\$, - .:	\$	256\$	256
Construction in progress				-		-				-	¥
Equipment		11,874		11,600		111		102		11,985	11,702
Buildings		11,150		11,127		10,549		10,516		21,699	21,643
Infrastructure		4,140		3,161						4,140	3,161
Accumulated depreciation		(16,852)		(15,666)		<u>(743)</u>		(384)		(17,595)	(16,050)
Total	\$	10,568	.5	10.478	_\$_	<u>9.</u> 917		<u>10.</u> 234	\$_	2(),485\$	20 <u>.7</u> 12

Long-term debt. The County had \$1,848,598 in debt outstanding at year-end. More detailed information about the County's long-term debt is presented in Table 4 and Note G to the financial statements.

TABLE 4

Long-term debt (in thousands)

			vernn Activit	nental ties		npon Activ	ent Unit ities	Т	`otal
		2018		2017	2018		2017	2018	2017
Landfill closure and postclosure costs	\$	601	\$	582	\$	\$	-	\$ 601\$	582
Bonds payable, net Notes payable		1,105		1,660	11,408		11,441	1,105 11,408	1,660 11,441
Capital lease obligation		-		81	71,400		11,441	11,400	81
Compensated absences	-	143		135	 35	_	35	178	170
Total	<u>\$</u>	1.849	\$	2.458	\$ 11,443	.\$_	11.476	\$ 13.292\$	13,934

SIGNIFICANT ISSUES

In November of 2001 Washington County opened the doors to the Justice Center. Certificates of Participation were issued for the funding of the construction. In 2011 Washington County refinanced the debt on the Justice Center, lowering the payment and easing the burden on the operations of the Justice Center. The Justice Center has been performing financially well enough to make an occasional extra principal payment. The Justice Center is scheduled to be paid off no later than August of 2019. The Justice Center continues to operate without tax dollars other than the portion paid for Washington County inmates.

In November 2006, a Referendum was approved by the voters in Washington County to charge a 1½% sale and use tax to be used solely for the operations of the Health Care Fund entities – Ambulance, Medical Clinic and the Nursing Home. This sales and use tax continues to support the Health Care entities. The census at the Washington County Nursing Home was adequate to produce enough revenue to deem itself self-sufficient. New nursing home construction was substantially completed in September of 2018. The projected census for the new facility indicates that this facility will nearly generate enough revenue to be self-sufficient in future years.

LONG-TERM FINANCIAL PLANNING

Washington County was able to secure an allotment of New Market Tax Credits in 2015 with the help of S.B. Clark Company and was able close the financing package for the construction of a new nursing home. Construction began in July of 2015 with an initial completion date of July 2018. The New Market Tax Credit financing takes place over a seven year period where only interest is paid on the dollars awarded. At the end of seven years the structure is collapsed and Washington County will look at refinancing the remaining dollars into a lease purchase situation, similar to what is currently in place for the Washington County Justice Center. Washington County continues to be responsible with all funds and is planning for future needs.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

Washington County is in a good financial position. In preparing the 2019 budget, revenue was anticipated for non-county prisoners in order to defray the cost of maintaining and staffing the Justice Center. The County will continue to be cautious with their spending, while continuing the contract with the State Department of Corrections to house Parole violators.

The effect on the Health Care Fund of receiving the 1 ½% sales and use tax has in turn helped other areas of the County by eliminating Health Care's portion of property taxes. The sales and use tax has enhanced these entities to better serve our community. The sales and use tax revenue anticipated in 2019 has been budgeted to be the same as that received in 2019.

Rising health insurance costs continue to be worrisome for Washington County.

CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the County's finances and to demonstrate the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Director of Finance, 150 Ash Avenue, Akron, Colorado, 80720, or by telephone at (970) 345-2701 extension 5 or 6.

Basic Financial Statements

The basic financial statements of the County include the following:

Government-wide financial statements. The government-wide statements display information about the reporting government as a whole, except for its fiduciary activities.

Fund financial statements. The fund financial statements display information about major funds individually and nonmajor funds in the aggregate for governmental and enterprise funds.

Notes to the financial statements. The notes communicate information essential for fair presentation of the financial statements that is not displayed on the face of the financial statements. As such, the notes are an integral part of the basic financial statements.

WASHINGTON COUNTY, COLORADO Statement of Net Position December 31, 2018

	Primary Government	
	Governmental Activities	Component Unit
Assets		
Cash and cash investments	\$ 20,593,111	\$ 629,443
Receivables	5,269,168	336,201
Inventories	175,658	,
Prepaid items		62,947
Deposits		50,000
Restricted cash and cash investments	854,723	12,027
Notes receivable	,	2,128,039
Capital assets, net of depreciation	10,567,770	9,916,648
	Ф 27 460 420	\$ 12.125.205
Total assets	\$ 37,460,430	\$ 13,135,305
Liabilities		
Accounts payable	\$ 317,334	\$ 59,839
Accrued salaries and benefits	162,769	88,162
Due to component unit	105,916	(105,916)
Unearned revenues	108,511	(100,510)
Noncurrent liabilities	100,011	
Due within one year	577,219	34,756
Due in more than one year	1,271,379	11,408,426
Due in more than one your		
Total liabilities	2,543,128	11,485,267
Deferred inflows of resources		
Deferred property tax revenues	4,438,933	
Total deferred inflows of resources	4,438,933	
Total deletred linews of resources	.,,	
Net position		
Net investment in capital assets	9,463,078	276,648
Restricted for:		
Emergencies	453,000	
Debt service	854,723	
Culture and recreation	220,525	
Unrestricted	19,487,043	1,373,390
Total net position	30,478,369	1,650,038
Total liabilities, deferred inflows of		
resources and net position	\$ 37,460,430	\$ 13,135,305

The accompanying notes are an integral part of these financial statements.

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		1	Program Re v enue	S
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Governmental activities				
General government	\$ 2,087,538	\$ 502,286	\$ 502	
Public safety and judicial	4,449,919	3,982,447	73,885	
Health and welfare	1,602,305	191,915	678,039	
Auxiliary services	889,967			
Culture and recreation	74,925		27,077	
Public works	3,952,829	117,128	3,747,466	
Interest and fiscal charges	108,214			
Total governmental activities/				
primary government	\$ 13,165,697	\$ 4,793,776	\$ 4,526,969	\$ -
Component unit				
Washington County Nursing				
Home	\$ 3,975,207	\$ 3,702,033	\$ 56,941	\$ 18,103
		General revenu	es	

Taxes

Property taxes, levied for general purposes

Specific ownership taxes

Sales taxes

Other taxes

Unrestricted earnings on investments

Miscellaneous

Sale of assets

Total general revenues

Change in net position

Net position at beginning of year

Net position at end of year

Primary Government	
Net Governmental Activities	Component Unit
\$ (1,584,750) (393,587) (732,351) (889,967) (47,848) (88,235) (108,214)	
, , , , ,	
	\$ (198,130)
4,415,705 513,412 751,156 30,182 206,111 463,921 184,849	21,541 33,418
6,565,336	54,959
2,720,384	(143,171)
27,757,985	1,793,209
\$ 30,478,369	\$ 1,650,038

WASHINGTON COUNTY, COLORADO Balance Sheet Governmental Funds For the Year Ended December 31, 2018

	General Fund	Road and Bridge Fund	Human Services Fund	Justice Center Fund
Assets Cash and cash investments Property taxes receivable	\$ 4,093,132 3,521,682	\$ 7,462,518 183,421	\$ 1,034,923 256,789	\$ 4,147,252
Due from other funds Due from other entities	7 50	21.000	27,043	5,098
Grants receivable Other receivables Inventories	15,594	31,028 204,339 147,834	18,223	262,353
Restricted cash and cash investments	854,723			
Total assets	\$ 8,485,881	\$ 8,029,140	\$ 1,336,978	\$ 4,414,703
Liabilities Accounts payable Accrued salaries and benefits	\$ 46,092 58,008	\$ 86,620 54,511	4 100 500	\$ 39,849 42,358
Client trust accounts Cash held for others Due to other funds	6,098	750	\$ 122,528	
Due to component unit Unearned revenues	105,916		108,511	
Total liabilities	216,114	141,881	231,039	82,207
Deferred inflows of resources Deferred property tax revenues	3,521,682	183,421	256,789	
Fund balance Nonspendable for: Inventories		147,834		
Restricted for: Emergencies Debt service Culture and recreation Committed to: Capital projects	186,245 854,723			
Culture and recreation Debt service			849,150	330,918
Health and welfare Public safety Public works Unassigned	3,707,117	7,556,004	015,130	4,001,578
Total fund balance		7,703,838	849,150	4,332,496
	4,748,085	- 1,100,000		1,002,790
Total liabilities, deferred inflows of resources and fund balance	\$ 8,485,881	\$ 8,029,140	\$ 1,336,978	\$ 4,414,703

The accompanying notes are an integral part of these financial statements.

•ther Governmental Funds	Total Governmental Funds
\$ 3,855,286 477,041 1,000	\$ 20,593,111 4,438,933 6,848 27,043 31,028
111,302 27,824	611,811 175,658 854,723
\$ 4,472,453	\$26,739,155
\$ 12,245 7,892	\$ 184,806 162,769 122,528
10,000	10,000 6,848 105,916
	108,511
30,137	701,378
477,041	4,438,933
1,618,318	1,766,152
266,755	453,000
220,525	854,723 220,525
536,462	536,462
72,825	72,825 330,918
10,413	859,563
1,239,977	4,001,578 8,795,981 3,707,117
3,965,275	21,598,844
\$ 4,472,453	\$26,739,155

WASHINGTON COUNTY, COLORADO

Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position December 31, 2018

Amounts reported for governmental activities in the statement of net position are different because:	
Total fund balance - governmental funds	\$ 21,598,844
Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds.	10,567,770
Certain receivables will be collected in the next fiscal year, but are not available soon enough to pay for the current period's expenditures, and therefore are deferred in the funds.	160,353
Long-term liabilities are not due and payable in the current period and therefore are not reported as liabilities in the funds.	(1,848,598)
Net position of the governmental activities	<u>\$ 30,478,369</u>

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WASHINGTON COUNTY, COLORADO Statement of Revenues, Expenditures and Changes in Fund Balance Governmental Funds For the Year Ended December 31, 2018

D (1965)	General Fund	Road and Bridge Fund	Human Services Fund	Justice Center Fund
Revenues Taxes Intergovernmental Fines and forfeitures	\$ 3,677,751 86,578 3,445	\$ 696,142 3,747,454	\$ 255,837 678,039	
Licenses and permits Charges for services Miscellaneous	10,730 737,231 504,991	15,300 23,815 20,799		\$ 3,733,327 769
Total revenues	5,020,726	4,503,510	933,876	3,734,096
Expenditures Current				
General government Public safety and judicial Health and welfare Auxiliary services Culture and recreation	1,823,237 1,411,831 69,543 850,812	45,319	833,424	36,906 2,526,602
Public works		3,805,897		
Miscellaneous Capital outlay Debt service	113,482	519,162		51,128
Principal Interest and fiscal charges		81,107 1,729		611,211 50,620
Total expenditures	4,268,905	4,453,214	833,424	3,276,467
Excess of revenues over (under) expenditures	751,821	50,296	100,452	457,629
Other financing sources Transfers in Transfers out				
Proceeds from sale of assets		79,800		10,500
Total other financing sources	= ====	79,800	=	10,500
Net change in fund balance	751,821	130,096	100,452	468,129
Fund balance at beginning of year	3,996,264	7,573,742	748,698	3,864,367
Fund balance at end of year	\$ 4,748,085	\$ 7,703,838	\$ 849,150	\$ 4,332,496

The accompanying notes are an integral part of these financial statements.

Other Governmental Funds	Total Governmental Funds
\$ 1,080,230 27,093	\$ 5,709,960 4,539,164 3,445 26,030
302,808 131,773	4,797,181 658,332
1,541,904	15,734,112
12,590	1,918,052
537,271	3,938,433 1,440,238 850,812
62,286 167,404	62,286 3,973,301
273,577	113,482 843,867
	692,318 52,349
1,053,128	13,885,138
488,776	1,848,974
427 (427) 115,000	427 (427) 205,300
115,000	205,300
603,776	2,054,274
3,361,499	19,544,570
\$ 3,965,275	\$ 21,598,844

WASHINGTON COUNTY, COLORADO

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities
For the Year Ended December 31, 2018

Amounts reported for governmental activities in the statement of activities are different because:	
Net change in fund balances - governmental funds	\$ 2,054,274
Because some revenues will not be collected for several months after the fiscal year ends, they are not considered "available" revenues in the governmental funds. They are, however, recorded as revenues in the statement of activities.	(32,880)
Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, for governmental activities, those costs are shown in the statement of net position and allocated over their estimated useful lives as annual depreciation expense in the statement of activities. This is the amount by which capital outlays exceeded depreciation in the current period.	109,949
In the statement of activities, no gain (loss) on the sale of land and buildings is reported, whereas in the governmental funds, the proceeds from the sale increase (decrease) financial resources. Thus, the change in net position differs from the change in fund balance by the cost of the capital assets sold.	(20,450)
In the statement of activities, certain operating expenses are measured by the amounts incurred or earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used (essentially, the amounts actually paid).	(82,827)
Payments related to general obligation bonds and capital lease obligations are reported as expenditures in the governmental funds, however, these payments reduce the long-term liabilities in the statement of net position and do not result in expenses of the statement of activities.	692,318
Change in net position of governmental activities	\$ 2,720,384

WASHINGTON COUNTY, COLORADO

Statement of Fiduciary Net Position Fiduciary Funds December 31, 2018

	Total Agency Funds	
Assets Cash and cash investments	\$	245,246
Total assets	\$	245,246
Liabilities Due to other governments or agencies	\$	245,246
Total liabilities	\$	245,246

WASHINGTON COUNTY, COLORADO Statement of Changes in Fiduciary Net Position Fiduciary Funds For the Year Ended December 31, 2018

	Pu	ivate rpose st Fund
Additions Earnings on investments	\$	-
Deductions		1
Change in net position		(1)
Net position at beginning of year	-	1_
Net position at end of year	\$	-

Note A - Summary of significant accounting policies

This summary of Washington County's significant accounting policies is presented to assist the reader in interpreting the financial statements and other data in this report. The policies are considered essential and should be read in conjunction with the accompanying financial statements.

The financial statements of the County have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to local government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The more significant of the County's accounting policies are described below.

A.1 - Reporting entity

The financial reporting entity consists of (1) the primary government, (2) organizations for which the primary government is financially accountable and (3) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The reporting entity's financial statements should present the funds of the primary government (including its blended component units, which are, in substance, part of the primary government) and provide an overview of the discretely presented component units. Blended component units, although legally separate entities, are, in substance, part of the County's operations. Discretely presented component units, if any, are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the County.

The County has examined other entities that could be included as defined in number 2 and 3 above. Based on these criteria, the Washington County Nursing Home is included in the County's basic financial statements using discrete presentation. The Washington County Nursing Home is a 34 bed nursing facility located in Akron, Colorado. The facility became operational under County control on May 11, 1996. It has an uncompensated ninemember board. Separate financial statements are available at the administrative office in Akron, Colorado.

A.2 - Fund accounting

The County uses funds to report its financial position and results of operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Note A - Summary of significant accounting policies (continued)

Funds are classified into three categories: governmental, proprietary and fiduciary. Each category, in turn, is divided into separate "fund types." The County does not have any proprietary funds.

Governmental funds are used to account for all or most of a government's general activities, including the collection and disbursement of earmarked funds (special revenue funds), major capital projects (capital projects fund), and the servicing of general long-term debt (debt service fund). The following are the County's major governmental funds:

General Fund – The General Fund is the operating fund of the County. It is used to account for most of the day-to-day operations of the County which are financed from sales and use taxes, property taxes and other general revenues. Activities financed by the general fund include those of line and staff departments within the County, except for activities of the enterprise funds.

Road and Bridge Fund – This fund records costs related to county road and bridge construction and maintenance. By state law, Colorado counties are required to maintain a Road and Bridge Fund and a portion of road and bridge taxes is allocated to cities and towns for use in their road and street activities.

<u>Human Services Fund</u> – This fund administers social services programs under state and federal regulations. Programs include, but are not limited to, Medicaid, food stamps, foster care programs, senior service programs, job training services, and Temporary Assistance to Needy Families (TANF). Colorado counties are required by law to maintain a Human Services Fund.

<u>Justice Center Fund</u> – This fund records costs related to County housing of detainees as well as costs of leasing the building constructed for the County to maintain adequate housing for incarcerated individuals. Operations include housing and transportation for local detainees as well as individuals detained under other jurisdictions that have contracted with the County for housing.

Fiduciary funds focus on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the County under a trust agreement for individuals, private organizations or other governments and are therefore not available to support the County's own programs. The County has one private-purpose trust fund, which was closed during the year, and two agency funds.

Note A - Summary of significant accounting policies (continued)

Note A.3 - Basis of presentation

<u>Government-wide financial statements</u> – The statement of net position and the statement of activities display information about the County as a whole. These statements include the financial activities of the primary government except for fiduciary funds. The statements distinguish between those activities of the County that are governmental and those that are considered business-type activities.

The government-wide statements are prepared using the economic resources measurement focus and the accrual basis of accounting. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include reconciliations with a brief explanation to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the County and for each function or program of the County's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore are clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues, which are not classified as program revenues, are presented as general revenues of the County, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the County.

<u>Fund financial statements</u> – Fund financial statements report detailed information about the County. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources management focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets, deferred outflows of resources, current liabilities and deferred inflows of resources, and a statement of revenues, expenditures and changes in fund balance, which reports the sources (revenues and other financing sources) and uses (expenditures and other financing uses) of current financial resources.

Note A - Summary of significant accounting policies (continued)

Fiduciary funds focus on net position and changes in net position and are reported using accounting principles similar to proprietary funds. The County's fiduciary funds are presented in the fiduciary fund financial statements by type (private-purpose trust and agency). Since by definition these assets are being held for the benefit of a third party and cannot be used to address the activities or obligations of the County, these funds are not incorporated into the government-wide financial statements.

A.4 - Basis of accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting.

Revenues – exchange and nonexchange transactions – Revenues resulting from exchange transactions, in which each party gives and receives essentially equal value, are recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenues are recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the County, available means expected to be received within sixty days of fiscal year-end.

Nonexchange transactions, in which the County receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenues from property taxes are recognized in the fiscal year for which the taxes are levied. State equalization monies are recognized as revenues during the period in which they are appropriated. Revenues from grants, entitlements and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the County must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the County on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes collected within sixty days after year-end, interest, certain charges for services and certain grants.

Note A - Summary of significant accounting policies (continued)

<u>Unearned revenue</u> – Unearned revenues arise when potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Unearned revenues also arise when resources are received by the County before it has a legal claim to them, as when grant monies are received prior to meeting eligibility requirements. In subsequent periods, when both revenue recognition criteria are met, or when the County has a legal claim to the resources, the liability for unearned revenue is removed and the revenue is recognized.

<u>Deferred outflows/inflows of resources</u> – In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

<u>Expenditures</u> – The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

A.5 - Encumbrances

Encumbrance accounting is utilized by the County to record purchase orders, contracts and other commitments for the expenditure of monies to assure effective budgetary control and accountability. Encumbrances outstanding at year-end are canceled and reappropriated in the ensuing year's budget.

A.6 - Cash and cash investments

The Washington County Treasurer maintains a cash and investment pool that is available for use by all County funds. Each funds' portion of this pool is displayed as "cash and cash investments."

WASHINGTON COUNTY, COLORADO

Notes to Financial Statements

Note A - Summary of significant accounting policies (continued)

A.7 - Short-term interfund receivables/payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as internal balances on the government-wide statement of net position, and are classified as due from other funds or due to other funds on the balance sheet.

A.8 - Receivables

The County has elected the reserve method of accounting for uncollectible accounts receivable. Amounts included in the reserve are based on accounting policies established by the Colorado Department of Human Services. All payments in arrears of social service accounts receivable are included in the allowance for doubtful accounts.

A.9 - Inventories

Inventories in the Road and Bridge and Health Care Funds consist of construction and maintenance supplies as well as health care supplies and are recorded at the lower of cost or market using the first-in, first-out method. Inventories in this fund are offset by a fund balance reserve which indicates that it does not constitute "available spendable resources" even though it is a component of net current assets.

A.10 - Capital assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective fund financial statements.

All capital assets with a unit cost greater than \$5,000 are capitalized at cost (or estimated historical cost, if actual cost is not available) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair value on the date received. Improvements to assets are capitalized; the cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of the asset are not. Infrastructure assets, consisting of certain improvements other than buildings (such as parking facilities, sidewalks, landscaping and lighting systems) are capitalized on a prospective basis beginning in 2004.

Note A - Summary of significant accounting policies (continued)

All reported capital assets are depreciated with the exception of land costs. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Buildings	30 years
Equipment	5 years
Vehicles	5 years
Infrastructure	10 years

A.11 - Compensated absences

The County reports compensated absences in accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences." The County has adopted a personnel policy which provides for annual sick and vacation leave.

Vacation time off with pay is available to eligible employees to provide opportunities for rest, relaxation and personal pursuits. Eligible full-time employees accrue vacation leave at the rate of eight hours per month. The amount of paid vacation leave employees receive each year increases with the length of their employment. Employees may carry over a maximum of 48 hours of earned vacation time benefits for the next succeeding year and those hours must be used by December 31st of the succeeding year. Vacation leave is a vested benefit and is reported as a liability on the statement of net position

Sick leave time off with pay is available to eligible employees who are unable to report to work due to illness or injury to himself or herself or an eligible family member. Eligible employees accrue sick leave benefits at the rate of eight hours per month. Upon voluntary resignation or retirement, an employee will be paid one-fourth of accumulated unused sick leave. This portion is considered to be a vested benefit and is reported as a liability on the statement of net position.

For governmental fund financial statements, the current portion of unpaid compensated absences is the amount expected to be paid using expendable available resources. These amounts are recorded in the account "accrued compensated absences" in the fund from which the employees who have accumulated unpaid leave are paid. The noncurrent portion of the liability is not reported.

The amounts recorded as liabilities for all applicable compensated absences include salaryrelated payments associated with the payment of compensated absences, using the rates in effect at the balance sheet date.

Note A - Summary of significant accounting policies (continued)

A.12 - Accrued liabilities and long-term obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, payables and accrued liabilities that will be paid from governmental funds are reported on the governmental fund financial statements regardless of whether they will be liquidated with current resources. However, the noncurrent portion of compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they will be paid with current, expendable, available financial resources. Capital lease obligations and other long-term obligations that will be paid from governmental funds are not recognized as a liability in the fund financial statements until due.

A.13 - Fund balance

The Governmental Accounting Standards Board (GASB) has issued Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions (GASB 54). This Statement defines the different type of fund balances that a governmental entity must use for financial reporting purposes.

GASB 54 requires the fund balance amounts to be properly reported within one of the fund balance categories listed below.

Nonspendable, such as fund balance associated with inventories, prepaid expenditures, long-term loans and notes receivable, and property held for resale (unless the proceeds are restricted, committed or assigned),

Restricted fund balance category includes amounts that can be spent only for the specific purposes stipulated by constitution, external resource providers, or through enabling legislation,

Committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the Board of County Commissioners (the County's highest level of decision-making authority),

Assigned fund balance classification are intended to be used by the government for specific purposes but do not meet the criteria to be classified as restricted or committed, and

Unassigned fund balance is the residual classification for the County's general fund and includes all spendable amounts not contained in the other classifications.

Note A - Summary of significant accounting policies (continued)

Committed fund balance is established by a formal passage of a resolution. This is typically done through the adoption and amendment of the budget. A fund balance commitment is further indicated in the budget document as a designation or commitment of the fund. Assigned fund balance is established by the Board of County Commissioners through adoption or amendment of the budget as intended for specific purpose (such as purchase of fixed assets, construction, debt service or for other purposes).

When both restricted and unrestricted resources are available in governmental funds, the County applies expenditures against restricted fund balance first, and followed by committed fund balance, assigned fund balance and unassigned fund balance.

A.14 - Net position

Net position represents the difference between assets and liabilities. Net investment in assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position are reported as restricted when there are liabilities imposed on their use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The County applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

A.15 - Interfund transactions

Quasi-external transactions are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed. All other interfund transactions, except quasi-external transactions and reimbursements, are reported as transfers. In general, the effect of interfund activity has been eliminated from the government-wide financial statements.

A.16 - Extraordinary and special items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the board of county commissioners and that are either unusual in nature or infrequent in occurrence. The County had no items that qualify for reporting as special items.

Note B - Cash and investments

Cash and deposits

Colorado State statutes govern the County's deposits of cash. The Public Deposit Protection Acts (PDPA) for banks and savings and loans require state regulators to certify eligible depositories for public deposits. The PDPA require eligible depositories with public deposits in excess of federal insurance levels to create a single institution collateral pool of defined eligible assets. Eligible collateral includes obligations of the United States, obligations of the State of Colorado or Colorado local governments and obligations secured by first lien mortgages on real property located in the state. The pool is to be maintained by another institution or held in trust for all uninsured public deposits as a group and not held in any individual government's name. The fair value of the assets in the pool must be at least equal to 102% of the aggregate uninsured deposits.

Custodial credit risk – deposits – Custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned to it. The County does not have a deposit policy for custodial credit risk. At year-end, the County had total deposits of \$22,828,050, of which \$929,110 was insured and \$21,898,940 was collateralized with securities held by the pledging institution's trust department or agent in the County's name. As of year-end, the Nursing Home had total deposits of \$759,349, of which \$268,004 was insured, \$491,345 was collateralized with securities held by the pledging institution's trust department or agent in the Nursing Home's name and \$133,116 was uncollateralized.

Investments

<u>Authorized investments</u> - Investment policies are governed by Colorado State Statutes and the County's own investment policies and procedures. Investments of the County may include:

- Obligations of the U.S. Government such as treasury bills, notes and bonds
- Certain international agency securities
- General obligation and revenue bonds of United States local government entities
- Bankers acceptances of certain banks
- Commercial paper
- Local government investment pools
- Written repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts

Note B - Cash and investments (continued)

At year-end, the County had the following investment that was not categorized because it is not evidenced by specific securities due to the nature of the investment pool:

		Investmen	nt maturities (in	years)
Investment type	Fair value	Less than 1	1-5	6-10
Annuity contracts	\$ 8,506,618	\$ -	\$ 8,506,618	\$ -

<u>Interest rate risk</u> – The County does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing rates.

<u>Credit risk</u> – State law limits investments in commercial paper, corporate bonds, and mutual bond funds to the top two ratings issued by nationally recognized statistical rating organizations. The County has no investment policy that would further limit its investment choices.

The following table provides a reconciliation of cash and cash investments on the statement of net position:

Cash Certificates of deposit Investments	\$ 12,110,741 1,717,191 8,506,618
Total cash and cash investments	<u>\$ 22,334,550</u>
Statement of net position	
Cash and cash investments – primary government	\$ 20,593,111
Cash and cash investments – component unit	629,443
Restricted cash and investments - primary government	854,723
Restricted cash and cash investments – component unit	12,027
Subtotal	22,089,304
Statement of fiduciary net position	
Cash and cash investments – agency funds	245,246
Total	\$ 22,334,550

Note C - Receivables

Receivables at year-end consist of the following:

	Governmental <u>Activities</u>		Co	mponent Unit	Total <u>Receivables</u>		
Property taxes	\$	4,438,933	\$	-	\$	4,438,933	
Other		772,164		=		772,164	
Accounts		+		223,554		223,554	
Grants		31,028		77		31,028	
Due from other entities)—	27,043	-	112,647	_	139,690	
Total	\$_	5,269,168	\$	336,201	\$_	5,605,369	

Property taxes are levied on December 15th and attach as a lien on property the following January 1st. They are payable in full by April 30th or are due in two equal installments on February 28th and June 15th. Washington County bills and collects property taxes for all taxing entities within the County. The tax receipts collected by the county are remitted to the County in the subsequent month.

Note D - Interfund transactions

The following is a summary of interfund borrowings and transfers for the year as presented in the fund financial statements:

Due From	Due To	Amount			
Justice Center Fund General Fund Other governmental funds	General Fund Road and Bridge Fund General Fund	\$	5,098 750 1,000		
Totals		\$	6,848		

All balances resulted from the time lag between the dates that (1) interfund reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

Transfers In	Transfers Out	Amount		
Other governmental funds	Other governmental funds	\$	427	

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them. The County transferred funds from the Nursing Home Construction Fund to the Health Care Fund to close out the fund.

Note E - Capital assets

Capital asset activity for the year was as follows:

Governmental activities		eginning Balance	<u>A</u>	dditions		eletions/ ransfers		Ending Balance
	d)	056 020	d)		d r		d)	056 020
Land	\$	256,232	\$	-	\$	-	\$	256,232
Equipment	1	1,600,529		771,137		(497,330)	1	1,874,336
Buildings	1	1,126,948		22,500		-	1	1,149,448
Infrastructure		3,160,855		978,951		-		4,139,806
Accumulated depreciation	_(1	5,666,293)	(1	,662,639)	_	476,880	(16	5,852,052)
Net capital assets – governmental activities	<u>\$</u> 1	.0 <u>,478,271</u>	<u>\$</u>	109, <u>949</u>	<u>\$</u>	(20,450)	<u>\$ 1</u>	0,567,770

Depreciation expense was charged to programs of the primary government as follows:

Governmental activities		
General government	\$	41,109
Public safety and judicial		466,215
Health and welfare		144,276
Auxiliary services		39,155
Culture and recreation		24,140
Public works	,—	947,744
Total governmental activities	<u>\$</u>	<u>1,662,639</u>

Component unit	-	Beginning Balance		Additions	letions/ ansfers	-	Ending Balance
Buildings and improvements Equipment Accumulated depreciation	\$	10,516,141 101,642 (384,140)	\$	33,312 9,250 (359,557)	\$ - - -	\$	10,549,453 110,892 (743,697)
Net capital assets – component unit	\$	10,233,643	<u>\$_</u>	(316,995)	\$ 	\$	9,916,648

Note F - Note receivable

Component Unit

On May 29, 2015, the Nursing Home entered into an agreement with Chase NMTC WCGH Investment Fund, LLC (the Fund) to loan \$2,128,039 to the Fund in order to facilitate financing for the construction of the new facility, which was completed in 2018. The agreement stipulates monthly interest payments for the first seven years, followed by principal and interest payments through loan maturity. The loan bears interest at a rate of 1.00%.

Annual requirements to maturity for the note receivable are as follows:

Year ended December 31,	_Principal_	Interest	Total
2019	\$ -	\$ 21,576	\$ 21,576
2020	-	21,635	21,635
2021	7	21,576	21,576
2022	128,655	21,298	149,953
2023	255,234	19,086	274,320
2024-2028	1,315,631	55,966	1,371,597
2029-2030	428,519	3,608	432,127
Total	\$2,128,039	<u>\$ 164,745</u>	\$_2,292,784

Note G - Long-term debt

The following is a summary of the changes in long-term debt for the year:

		Beginning Balances	_	Additions		ductions/ justments		Ending Balances		ne within one year
Governmental										
activities	dt.	1 000 500	ф		ф	(611 010)	di	1 050 200	\$	577,219
Bond payable Deferred amount	\$	1,869,532	\$) =)	\$	(611,210)	\$	1,258,322	Ψ	377,219
on refunding		(209,495)				55,865		(153,630)		-
Capital lease obligations		81,107		-		(81,107)		:=:		
Landfill closure and postclosure		581,752		19,465		2		601,217		*
Compensated absences	_	135,193		7,496				142,689		-
Total	\$	2,458,089	\$	26,961	<u>\$_</u>	(636,452)	\$	1,848,598	<u>\$</u>	<u>577,219</u>

WASHINGTON COUNTY, COLORADO

Notes to Financial Statements

Note G - Long-term debt (continued)

Landfill closure and postclosure liability will be primarily liquidated by the Landfill Fund. Payments on the bond are made in the Justice Center Fund. The compensated absences attributable to the governmental activities will be liquidated primarily by the major governmental funds. The County believes that the current portion of compensated absences is negligible and is therefore not reported.

Bonds payable

General obligation bonds payable consist of the following individual issues:

\$5,618,265 general obligation refunding bonds, dated October 6, 2011, due in monthly installments beginning on November 6, 2011 of \$55,153; fixed annual interest rate of 3.15% with final payment due January 6, 2021.

\$ 1.258,322

The following schedule represents the County's debt service requirements to maturity for all outstanding bonded indebtedness:

Year ended December 31,	Principal		<u>I</u> 1	nterest	Total		
2019	\$	577,219	\$	29,460	\$	606,679	
2020		649,703		12,128		661,831	
2021	-	31,400		82	-	31,482	
Totals	\$_	1,258,322	\$	41,670	\$_	1,299,992	

Prior year defeasance of debt

In prior years, the County defeased certain general obligation bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the County's financial statements. At year-end, \$1,751,754 of bonds outstanding are considered defeased.

	Beginning Balances	Additions	Reductions	Ending Balances	Due within one year
Nursing Home Compensated absences Note payable	\$ 35,114 _11,440,591	\$ 5,031	\$ <u>-</u> (37,554)	\$ 40,145 11,403,037	\$ - 34,756
Totals	\$ 11,475,705	<u>\$ 5.031</u>	<u>\$ (37,554)</u>	<u>\$ 11,443,182</u>	\$ 34,756

Note G - Long-term debt (continued)

The Nursing Home believes that the current portion of compensated absences is negligible and is therefore not reported.

Notes payable

CHIF Loan – The Nursing Home entered into a \$1,275,420 note agreement with the Colorado Division of Housing dated May 15, 2015, due in monthly interest only payments through May 1, 2017, followed by monthly payments of \$3,225 through 2055, bearing interest at 1.00%. Funds were used to assist with financing of the new facility.

\$ 1,231,833

TCHF Loan – The Nursing Home entered into a \$550,000 note agreement with the Colorado Health Foundation dated May 26, 2015, due in monthly interest only payments through May 1, 2017, followed by monthly payments of \$1,391 through 2055, bearing interest at 1.00%. Funds were used to assist with financing of the new facility.

531,204

Total

\$ 1,763,037

Annual debt service requirements to maturity for the notes payable are as follows:

Year ended December 31,	<u>Principal</u>		Interest		_	Total
2019	\$	34,756	\$	16,017	\$	50,773
2020		38,281		17,107		55,388
2021		38,665		16,723		55,388
2022		39,053		16,335		55,388
2023		39,446		15,942		55,388
2024-2028		203,254		73,687		276,941
2029-2033		213,670		63,271		276,941
2034-2038		224,621		52,320		276,941
2039-2043		236,133		40,808		276,941
2044-2048		248,234		28,707		276,941
2049-2053		260,956		15,985		276,941
2054-2057	-	185,968		3,275	.—	189,243
Total	\$ 1	1,763,037	\$_	360,177	\$_	2,123,214

Note G - Long-term debt (continued)

Washington County Green House, LLC

As of December 31, 2018, Washington County Green House, LLC had long-term indebtedness of \$9,640,000.

In May of 2015, Washington County Green House, LLC received the proceeds of four note payables to two separate CDEs related to new markets tax credit financing. The proceeds of this financing is used to construct, finance and own nursing home facilities in Akron, Colorado.

Each CDE has issued two notes to Washington County Green House, LLC. Total proceeds of the four notes were \$9,640,000. No principal payments were made during the year. The notes payable have interest only payments through 2022.

Annual debt service requirements to maturity for the notes payable are as follows:

Year ended December 31,	<u>Principal</u>	Interest	Total
2019	\$ -	\$ 346,299	\$ 346,299
2020		347,248	347,248
2021		346,299	346,299
2022	4,539,576	263,834	4,803,410
2023	112,874	181,712	294,586
2024-2028	623,074	849,860	1,472,934
2029-2033	738,802	734,132	1,472,934
2034-2038	879,750	593,184	1,472,934
2039-2043	1,052,901	420,035	1,472,936
2044-2048	1,266,447	206,487	1,472,934
2049-2050	426,576	12,922	439,498
Total	<u>\$_9,640,000</u>	<u>\$_4,302,012</u>	<u>\$13,942,012</u>

Landfill closure and postclosure care costs

The Governmental Accounting Standards Board has adopted Statement No. 18, Accounting for Municipal Solid Waste Landfill Closure and Postclosure Care Costs, which provides guidance for the accounting and financial reporting of these closure and postclosure care costs. State and federal laws and regulations require the County to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the County reports a portion of these closure and postclosure care costs as an operating expense in each period based on landfill capacity used as of each balance

Note G - Long-term debt (continued)

sheet date. The \$601,217 reported as landfill closure and postclosure care liability at year-end represents the cumulative amount reported to date based on 37.77 percent usage of the estimated capacity of the landfill. The County will recognize the remaining estimated cost of closure and postclosure care of \$990,725 as the remaining estimated capacity is filled. The estimated total current cost of the landfill closure and postclosure cost (\$1,591,942) is based on the amount that would be paid if all equipment, facilities, and services required to close, monitor and maintain the landfill were acquired at year-end. Closure and postclosure costs are estimated to be \$343,171 and \$1,248,771, respectively. The County expects to close the cell in the year 2043. Actual costs may be higher due to inflation, changes in technology, or changes in regulations. The County is required by state and federal laws and regulations to demonstrate financial assurance. The County is in compliance with these requirements through the local government financial test.

Note H - Risk management

Colorado Workers' Compensation Pool

The County is exposed to various risks of loss related to injuries of employees while on the job. The County joined together with other counties in the State of Colorado to form the County Workers' Compensation Pool (CWCP), a public entity risk pool currently operating as a common risk management and insurance program for its workers' compensation insurance coverage. The County's financial contribution for the year was \$187,140. The intergovernmental agreement of formation of the CWCP provides that the pool will be financially self-sustaining through member contributions and additional assessments, if necessary, and the pool will purchase excess insurance through commercial companies for members' claims in excess of a specified self-insured retention, which is determined each policy year. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

Colorado Counties Casualty and Property Pool

The County is exposed to various risks of loss related to property and casualty losses. The County joined together with other counties in the State of Colorado to form the Colorado Counties Casualty and Property Pool (CAPP), a public entity risk pool currently operating as a common risk management and insurance program for member counties. The County's financial contribution for the year was \$183,099. The intergovernmental agreement of formation of the CAPP provides that the pool will be financially self-sustaining through member contributions and additional assessments, if necessary, and the pool will purchase excess insurance through commercial companies for members' claims in excess of a specified self-insured retention, which is determined each policy year.

Note H - Risk management (continued)

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; claims relating to professional liability; and natural disasters. These risks are covered by commercial insurance purchased from independent third parties. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. There has been no significant reduction in insurance coverage from the prior year in any of the major categories of risk.

Note I - Pension plans

The County contributes to the Colorado County Officials and Employees Retirement Plan (the Plan), a defined contribution plan administered by the Colorado County Officials and Employees Retirement Association (CCOERA).

Benefit terms, including contribution requirements, for the Plan are established and may be amended by the Board of County Commissioners. The County's contribution is a minimum of 3% of covered salary, but may be increased beyond this amount. All eligible employees are required to contribute an amount equal to the contribution by the County. For the year employee contributions totaled \$106,820, and the County recognized pension expense of \$106,820.

Employees are immediately vested in their own contributions, County contributions, and earnings on those contributions.

Note J - Deferred compensation plans

The County has a deferred compensation plan created in accordance with the Internal Revenue Code Section 457. The plan is administered by an independent plan administrator through an administrative service agreement. The plan is available to all County employees working a minimum of twenty hours per week. Employees defer a portion of their salary until future years. Deferred compensation is not available to employees until termination, retirement, death or financial hardship.

Amendments to the laws governing Section 457 deferred compensation plans substantially became effective January 1, 1997. The County approved plan amendments such that plan assets are held in trust for the exclusive benefit of the plan participants and their beneficiaries. The assets will not be diverted to any other purpose.

Note K - Joint venture

The County participates in the County Technical Services, Inc. Insurance Pool (the Pool). This joint venture does not meet the criteria for inclusion within the reporting entity because the Pool:

- is financially independent and responsible for its own financing deficits and entitled to its own surpluses,
- has a separate governing board from that of the County,
- has a separate management which is responsible for day to day operations and is accountable to the separate governing board,
- governing board and management have the ability to significantly influence operations by approving budgetary requests and adjustments, signing contracts, hiring personnel, exercising control over facilities and determining the outcome or disposition of matters affecting the recipients of services provided, and
- has absolute authority over all funds and fiscal responsibility including budgetary responsibility and reporting to state agencies and controls fiscal management.

The County has one member on the board. This board has final authority for all budgeting and financing of the joint venture.

Separate financial statements of the County Technical Services, Inc. Insurance Pool are available by contacting their administrative office in Denver, Colorado.

Note L - Commitments and contingencies

Federal and state funding

The County receives revenues from various federal and state grant programs which are subject to final review and approval by the grantor agencies. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time although the County expects such amounts, if any, to be immaterial.

TABOR Amendment

In November 1992, Colorado voters passed an amendment, commonly known as the Taxpayer's Bill of Rights (TABOR), to the State Constitution (Article X, Section 20) which limits the revenue raising and spending abilities of state and local governments. The limits on property taxes, revenue, and "fiscal year spending" include allowable annual increases tied to inflation and local growth. Fiscal year spending as defined by the amendment excludes spending from certain revenue and financing sources such as federal funds, gifts, property sales, fund transfers, damage awards, and fund reserves (balances). The amendment requires voter approval for any increase in mill levy or tax rates, new taxes, or creation of multi-year debt. Revenue earned in excess of the "spending limit" must be refunded or approved to be retained by the County under specified voting requirements by

Note L - Commitments and contingencies (continued)

the entire electorate. In 1996, the voters of the County approved a ballot initiative permitting the County to retain, appropriate, and utilize, by retention for reserve, carryover fund balance, or expenditure, the full proceeds and revenues received from every source whatsoever, without limitation, in this fiscal year and all subsequent fiscal years notwithstanding any limitation of Article X, Section 20 of the Colorado Constitution. TABOR is complex and subject to judicial interpretation.

The County believes it is in compliance with the requirements of TABOR. However, the County has made certain interpretations of TABOR's language in order to determine its compliance. The County has restricted funds in the amount of \$453,000 in the General Fund and Contingent Fund in satisfaction of this requirement.

The Washington County Nursing Home considers itself to be an enterprise as defined by TABOR, thus being exempt from the provisions of the Amendment.

In addition, Washington County's electorate approved a ballot issue in May of 1996 that would allow the Washington County Nursing Home (if it should be determined that the Washington County Nursing Home does not qualify as an enterprise) to retain, appropriate, and utilize any and all revenues generated in 1993, 1994 and 1995 in excess of the limits imposed by Article X, Section 20 of the Colorado Constitution, and be authorized to retain, appropriate, collect and utilize, by retention for reserve, carryover fund balance, or expenditure, the full proceeds and revenues received from every source whatsoever, without limitation, in 1996 and all subsequent years.

Local government investment laws

The County Treasurer has invested funds in two annuity contracts with a fair value at year-end of \$2,686,147 with maturity dates of four and five years from the date of purchase. Colorado Revised Statutes limit the maturity date for annuity contracts to no more than three years from the date of purchase. This may be a violation of local government investment laws.

Colorado local government budget laws

Expenses in the Nursing Home Construction Fund exceeded appropriations by \$427, which may be a violation of local government budget laws.

Note M - Noncash program activity

Schedule of EBT Authorizations, Warrant Expenditures and Total Expenditures

	Α	В	С	D	E
Program	County EBT Authorizations	County Share of Authorizations	Expenditures by County Warrant	County EBT Authorizations plus Expenditures by County Warrant (Col. A + Col. C)	Total Expenditures (Col. B + Col. C)
Colorado works	76,642	16,563	64,297	140,939	80,860
Child care	24,564	7,570	28,679	53,243	36,249
Child welfare	66,242	11,250	338,363	404,605	349,613
County administration		-	197,064	197,064	197,064
Core services	24,566	3,605	24,577	49,143	28,182
Adult protective services		-	36,827	36,827	36,827
Child support	-	-	32,953	32,953	32,953
Low-income home energy assistance	128,204 15,757	3,151	13,507	141,711 15,757	13,507 3,151
Aid to needy disabled	54,315	3,131	4,977	59,292	4,977
Old age pension	34,313		9,016	9,016	9,016
Food assistance job search			2,259	2,259	2,259
Parental fee		373	2,239	2,239	819
Enhanced funding		3/3		28,956	28,956
PSSF grant	7,465		28,956 8,991	16,456	8,991
Miscellaneous	397,755	42,512	790,912	1,188,667	833,424
Subtotal Food assistance	492,275	42,312	190,912	492,275	000,424
Grand total	890,030	42,512	790,912	1,680,942	833,424

- A. Welfare payments authorized by the Washington County Department of Human Services. These debit cards or by electronic funds transfer (EFT).
- B. County share of EBT authorizations. These amounts are settled monthly by a reduction of State cash advances to the county.
- C. Expenditures made by county warrants or other county payment methods.
- D. This represents the total cost of the welfare programs that are administered by Washington County.
- E. This total matches the expenditures on the Human Services Fund Budgetary Comparison Schedule.

Required Supplementary Information

Required supplementary information includes financial information and disclosures that are required by the Governmental Accounting Standards Board but are not considered a part of the basic financial statements. Such information includes:

- Budgetary Comparison Schedule General Fund
- Budgetary Comparison Schedule Road and Bridge Fund
- Budgetary Comparison Schedule Human Services Fund
- Budgetary Comparison Schedule Justice Center Fund
- Notes to the Required Supplementary Information

WASHINGTON COUNTY, COLORADO General Fund Budgetary Comparison Schedule For the Year Ended December 31, 2018

	Budgeted Original	Amounts Final	Actual	Variance with Final Budget Favorable (Unfavorable)		
Revenues Taxes General property Delinquent taxes and interest Tax advertising Tax sale Severance tax	\$ 3,642,832 1,276 5,000	\$ 3,642,832 1,276 5,000	\$ 3,649,324 8,323 4,390 1,763 13,951	\$ 6,492 7,047 (610) 1,763 13,951		
Total taxes	3,649,108	3,649,108	3,677,751	28,643		
Intergovernmental Federal and state grants Cigarette taxes State veterans affairs	75,450 6,000	75,450 6,000	74,383 495 11,700	(1,067) 495 5,700		
Total intergovernmental	81,450	81,450	86,578	5,128		
Fines and forfeitures	2,468	2,468	3,445	977		
Licenses and permits	9,000	9,000	10,730	1,730		
Charges for services Public trustee's fees County clerk's fees County treasurer's fees Sheriff's fees Rents Law enforcement contracts	12,000 195,000 280,000 12,400 24,830 240,000	12,000 195,000 280,000 12,400 24,830 240,000	7,151 157,926 292,257 17,968 30,777 231,152	(4,849) (37,074) 12,257 5,568 5,947 (8,848)		
Total charges for services	764,230	764,230	737,231	(26,999)		
Miscellaneous County fair Earnings on investments Insurance proceeds Other revenues	293,940 85,000 2,000 53,945	293,940 85,000 2,000 53,945	292,597 193,220 19,174	(1,343) 108,220 (2,000) (34,771)		
Total miscellaneous	434,885	434,885	504,991	70,106		
Total revenues	4,941,141	4,941,141	5,020,726	79,585		

	Budgeted A	Amounts		Variance with Final Budget Favorable
	Original	Final	Actual	(Unfavorable)
Expenditures				
General government				
Commissioners	248,569	248,569	233,546	15,023
Attorney	87,302	87,302	75,428	11,874
Planning and zoning	10,180	10,180	2,406	7,774
Auditor - contract services	26,000	26,000	24,594	1,406
Administration	231,445	231,445	232,439	(994)
Clerk and recorder	241,463	241,463	217,596	23,867
Elections	53,320	53,320	46,055	7,265
Drivers license	94,366	94,366	94,663	(297)
Public trustee	14,760	14,760	8,195	6,565
Treasurer	200,470	200,470	196,038	4,432
Assessor	320,226	320,226	252,410	67,816
Maintenance	349,320	349,320	368,645	(19,325)
Information Technology	81,328	81,328	71,222	10,106
Total general government	1,958,749	1,958,749	1,823,237	135,512
Judicial and public safety				
District attorney	108,045	108,045	108,045	(37)
Sheriff	900,885	900,885	850,147	50,738
Jail	330,915	330,915	330,916	(1)
Coroner	71,900	71,900	61,975	9,925
Emergency preparedness	64,805	64,805	60,748	4,057
Total judicial and public				
safety	1,476,550	1,476,550	1,411,831	64,719
Health and welfare				
Allocations to other agencies	69,400	69,400	69,543	(143)

WASHINGTON COUNTY, COLORADO General Fund Budgetary Comparison Schedule For the Year Ended December 31, 2018

(continued)	Budgeted Original	Amounts Final	Actual	Variance with Final Budget Favorable (Unfavorable)
Auxiliary services				
Extension service	246,610	246,610	235,474	11,136
County fair	340,900	340,900	309,454	31,446
Fairgrounds complex	55,300	55,300	54,004	1,296
Bookmobile	10,000	10,000	9,750	250
Veterans office	11,984	11,984	12,130	(146)
Economic development	7,100	7,100		7,100
W-Y communication center	230,000	230,000	230,000	*
Total auxiliary services	901,894	901,894	850,812	51,082
Miscellaneous				
Treasurer's fees and other	105,100	105,100	113,482	(8,382)
Total expenditures	4,511,693	4,511,693	4,268,905	242,788
Net change in fund balance	\$ 429,448	\$ 429,448	751,821	\$ 322,373
Fund balance at beginning of year			3,996,264	
Fund balance at end of year			\$ 4,748,085	

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WASHINGTON COUNTY, COLORADO Road and Bridge Fund Budgetary Comparison Schedule For the Year Ended December 31, 2018

			χ
Budgeted	Amounts		Variance with Final Budget Favorable
Original	Final	Actual	(Unfavorable)
\$ 181,989 495,000	\$ 181,989 495,000	\$ 182,313 513,412	\$ 324 18,412 381
677,025	677,025	696,142	19,117
3,257,469 27,000 5,009	3,257,469 27,000 5,009	3,713,283 27,441 6,730	455,814 441 1,721
3,289,478	3,289,478	3,747,454	457,976
1,500	1,500	15,300	13,800
400	400	23,815	23,415
600	600	18,520 2,279	18,520 1,679
600	600	20,799	20,199
3,969,003	3,969,003	4,503,510	534,507
32,000 6,798	32,000 6,798	39,309 6,010	(7,309) 788
38,798	38,798	45,319	(6,521)
	\$ 181,989 495,000 36 677,025 3,257,469 27,000 5,009 3,289,478 1,500 400 600 600 3,969,003 32,000 6,798	\$ 181,989 \$ 181,989 495,000 36 36 36 677,025 677,025 677,025 3,257,469 27,000 5,009 5,009 3,289,478 1,500 1,500 400 400 400 600 600 600 600 3,969,003 32,000 6,798 32,000 6,798	Original Final Actual \$ 181,989

	Budgeted	Amounts		Variance with Final Budget Favorable	
	Original	Final	Actual	(Unfavorable)	
Public works					
Construction	2,010,000	2,010,000	1,070,018	939,982	
Maintenance of condition	2,180,975	2,180,975	2,396,018	(215,043)	
Administrative	348,732	348,732	339,861	8,871	
Total public works	4,539,707	4,539,707	3,805,897	733,810	
Capital outlay	79 7 ,000	797,000	519,162	277,838	
Debt service Principal			81,107	(81,107)	
Interest and fiscal charges			1,729	(1,729)	
Total debt service	36	2 00	82,836	(82,836)	
Total expenditures	5,375,505	5,375,505	4,453,214	922,291	
Excess of revenues over (under) expenditures	(1,406,502)	(1,406,502)	50,296	1,456,798	
Other financing sources Proceeds from sale of assets			79,800	79,800	
Total other financing sources	: 22	SE:	79,800	79,800	
Net change in fund balance	\$ (1,406,502)	\$ (1,406,502)	130,096	\$ 1,536,598	
Fund balance at beginning of year			7,573,742		
Fund balance at end of year			\$ 7,703,838		

WASHINGTON COUNTY, COLORADO Human Services Fund Budgetary Comparison Schedule For the Year Ended December 31, 2018

	Budgeted Amounts						Variance with Final Budget Favorable		
	0	Original		Final		Actual		(Unfavorable)	
Revenues									
Taxes									
General property	\$	254,634	\$	254,634	\$	255,758	\$	1,124	
Delinquent taxes and interest	.—	150	_	150	_	79		(71)	
Total taxes		254,784		254,784		255,837		1,053	
Intergovernmental									
Colorado works		54,775		54,775		59,138		4,363	
Child care		4,605		4,605		28,679		24,074	
Child welfare		294,259		294,259		281,989		(12,270)	
County administration		100,882		100,882		157,866		56,984	
Core services		31,948		31,948		24,925		(7,023)	
Child support		34,980		34,980		23,563		(11,417)	
Low-income home energy									
assistance		15,000		15,000		13,507		(1,493)	
Old age pension		4,000		4,000		4,977		977	
Food assistance job search		6,204		6,204		5,717		(487)	
Adult protective services		29,794		29,794		29,462		(332)	
Federal and state incentives		6,500		6,500		5,152		(1,348)	
Senate Bill 80		500		500				(500)	
Parental fee		2,000		2,000		2,259		259	
Enhanced funding		3,500		3,500		819		(2,681)	
PSSF grant		40,000		40,000		28,956		(11,044)	
Miscellaneous		5,000		5,000		11,030		6,030	
Total intergovernmental		633,947		633,947	·	678,039		44,092	
Total revenues		888,731		888,731		933,876		45,145	

	Budgeted	Amounts Final	Actual	Variance with Final Budget Favorable (Unfavorable)
	0.19			
Expenditures				
Health and welfare				
Colorado works	73,500	73,500	80,860	(7,360)
Child care	24,000	24,000	36,249	(12,249)
Child welfare	396,044	396,044	349,613	46,431
County administration	149,540	149,540	197,064	(47,524)
Core services	38,481	38,481	28,182	10,299
Child support	53,000	53,000	32,953	20,047
Low-income home energy				
assistance	15,000	15,000	13,507	1,493
Old age pension	4,000	4,000	4,977	(977)
Food assistance job search	14,538	14,538	9,016	5,522
Adult protective services	37,242	37,242	36,827	415
Senate Bill 80	500	500		500
Parental fee	2,000	2,000	2,259	(259)
Enhanced funding			819	(819)
Aide to the needy disabled	3,000	3,000	3,151	(151)
PSSF grant	40,000	40,000	28,956	11,044
Miscellaneous	18,900	18,900	8,991	9,909
Total expenditures	869,745	869,745	833,424	36,321
Net change in fund balance	\$ 18,986	\$ 18,986	100,452	\$ 81,466
Fund balance at beginning of year			748,698	
Fund balance at end of year			\$ 849,150	

WASHINGTON COUNTY, COLORADO Justice Center Fund Budgetary Comparison Schedule For the Year Ended December 31, 2018

Revenues Charges for services	Budgeted Original	Amounts Final	Actual	Variance with Final Budget Favorable (Unfavorable)
Inmate housing and related revenues	\$ 3,793,500	\$ 3,793,500	\$ 3,733,327	\$ (60,173)
Miscellaneous Other revenues	6,500	6,500	769	(5,731)
Total revenues	3,800,000	3,800,000	3,734,096	(65,904)
Expenditures General government Treasurer's fees	39,000	39,000	36,906	2,094
Public safety Salaries and benefits Operating expenditures Purchased services Miscellaneous	1,496,895 890,857 325,105 19,500	1,496,895 890,857 325,105 19,500	1,251,649 888,685 375,354 10,914	245,246 2,172 (50,249) 8,586
Total public safety	2,732,357	2,732,357	2,526,602	205,755
Capital outlay	160,000	160,000	51,128	108,872
Debt service Principal Interest and fiscal charges	611,210 50,620	611,210 50,620	611,211 50,620	(1)
Total debt service	661,830	661,830	661,831	(1)
Total expenditures	3,593,187	3,593,187	3,276,467	316,720
Excess of revenues over (under) expenditures	206,813	206,813	457,629	(382,624)
Other financing sources Proceeds from sale of assets			10,500	10,500
Net change in fund balance	\$ 206,813	\$ 206,813	468,129	\$ 261,316
Fund balance at beginning of year			3,864,367	
Fund balance at end of year			\$ 4,332,496	

WASHINGTON COUNTY, COLORADO Notes to Required Supplementary Information

Note A - Budgetary data

Annual budgets are established for all funds of the County. Budgets for all funds are adopted on a basis consistent with generally accepted accounting principles.

An appropriated budget for the entity as a whole is prepared on a detailed basis. Revenues are budgeted by source. Expenditures are budgeted by department and the major divisions thereof and by each independent office and agency and by the principal objects of expenditure. The legal level of control is considered to be at the individual fund level and expenditures may not exceed appropriations at this level. All budget revisions at this level are subject to final review and approval by the Board of County Commissioners. Within these control levels, management may transfer appropriations without the Board of County Commissioners approval. Revisions to the budget were made throughout the year.

The County follows these procedures in establishing the budgetary data reflected in the financial statements:

- Prior to October 15th, the budget officer submits to the Board of County Commissioners a proposed operating budget for the fiscal year commencing the following January 1st for all funds, except agency funds.
- The budget is prepared using the modified accrual basis of accounting.
- Public hearings are conducted to obtain taxpayer comments.
- Prior to December 31st, the budget is legally adopted through passage of adoption and appropriation resolutions.

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Other Supplementary Information

Other supplementary information includes financial statements and schedules not required by the Governmental Accounting Standards Board, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

Such statements and schedules include:

- Combining Statements and Budgetary Comparison Schedules Nonmajor Governmental Funds
- Budgetary Comparison Schedule Fiduciary Fund

WASHINGTON COUNTY, COLORADO

Nonmajor Governmental Funds Combining Balance Sheet For the Year Ended December 31, 2018

				Special Rev	enue	Funds			
		Television Translator Fund		Conservation Trust Fund		Capital Expenditures Fund		Contingent Fund	
Assets Cash and cash investments Property taxes receivable Due from other funds Other receivables Inventories	\$	76,104 36,684	\$	220,525	\$	536,462 220,252	\$	266,755	
Total assets	\$	112,788	\$	220,525	\$	756,714	\$	266,755	
Liabilities Accounts payable Accrued salaries and benefits Cash held for others	\$	3,279					ä		
Total liabilities		3,279	\$		\$	-	\$	-	
Deferred inflows of resources Deferred property tax revenues	()	36,684				220,252	-		
Total deferred inflows of resources		36,684		'n.		220,252		160	
Fund balance Nonspendable for: Inventories Restricted for: Emergencies Culture and recreation Committed to: Capital projects			o o	220,525		536,462		266,755	
Culture and recreation Health and welfare Public works		72,825							
Total fund balance		72,825		220,525	-	536,462		266,755	
Total liabilities, deferred inflows of resources and fund balance	\$	112,788	\$	220,525	\$	756,714	\$	266,755	

Special.	Revenue	Funda
Special	Revenue	r unus

Nursing Home Construction Fund	Solid Waste Disposal Fund	Health Care Fund	Medical Reserve Corp Fund	Total Nonmajor Governmental Funds
	\$ 1,235,757 220,105 10,348	\$ 1,509,270 1,000 100,954 27,824	\$ 10,413	\$ 3,855,286 477,041.00 1,000.00 111,302.00 27,824.00
\$ -	\$ 1,466,210	\$ 1,639,048	\$ 10,413	\$ 4,472,453
	\$ 3,491 2,637	\$ 5,475 5,255 10,000		\$ 12,245 7,892.00 10,000.00
\$ -	6,128	20,730	\$ -	30,137
£1	220,105			477,041
<u>u</u>	220,105	- P	a <u>u</u>	477,041
		1,618,318		1,618,318 266,755 220,525
	1,239,977		10,413	536,462 72,825 10,413 1,239,977
μ.	1,239,977	1,618,318	10,413	3,965,275
\$ -	\$ 1,466,210	\$ 1,639,048	\$ 10,413	\$ 4,472,453

WASHINGTON COUNTY, COLORADO

Nonmajor Governmental Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balance For the Year Ended December 31, 2018

	Special Revenue Funds										
				Conservation Trust Fund		Capital Expenditures Fund		ontingent Fund			
Revenues Taxes Intergovernmental Charges for services	\$	36,547 2	\$	27,075	\$	73,265 4	\$	1			
Miscellaneous Total revenues	5	4,095	ō	27,295	-	73,269		1			
Expenditures Current General government Culture and recreation Public works Health and welfare		1,132 43,577		18,709		2,197					
Capital outlay						257,612					
Total expenditures		44,709		18,709		259,809					
Excess of revenues over (under) expenditures		(4,065)		8,586		(186,540)		1			
Other financing sources (uses) Transfers in Transfers out Proceeds from sale of assets	5 <u>— 4</u> —			e							
Total other financing sources (uses)		<u> </u>		<u> </u>		2		-			
Net change in fund balances		(4,065)		8,586		(186,540)		1			
Fund balance at beginning of year		76,890		211,939	_	723,002		266,754			
Fund balance at end of year	\$	72,825	\$	220,525	\$	536,462	\$	266,755			

Nursing Home Construction Fund		Solid Waste Disposal Fund		C	Health Care Fund		Medical Reserve orp Fund	Total Nonmajor Governmental Funds		
¥		\$	219,261 12 78,013 12,727	\$	751,156 224,795 114,731			\$	1,080,230 27,093 302,808 131,773	
\$	Ω		310,013		1,090,682	\$	Œ		1,541,904	
			7,286 167,404		1,975 529,682		7,589		12,590 62,286 167,404 537,271	
		-		-	15,965			_	273,577	
			174,690		547,622	·	7,589	-	1,053,128	
	ŭ		135,323		543,060		(7,589)		488,776	
	(427)	-	115,000		427				427 (427) 115,000	
	(427)		115,000		427		(4)		115,000	
	(427)		250,323		543,487		(7,589)		603,776	
	427		989,654		1,074,831		18,002	_	3,361,499	
\$		\$	1,239,977	\$	1,618,318	\$	10,413	\$	3,965,275	

WASHINGTON COUNTY, COLORADO Television Translator Fund Budgetary Comparison Schedule For the Year Ended December 31, 2018

		Budgeted Original	Amo	unts Final	<u>, </u>	Actual	Variance with Final Budget Favorable (Unfavorable)	
Revenues								
Taxes								
General property	\$	36,398	\$	36,398	\$	36,463	\$	65
Delinquent taxes and interest				¥		84		84
-				===				
Total taxes		36,398		36,398		36,547		149
Intergovernmental								0
Impact assistance						2		2
Missellandan								
Miscellaneous Other revenues		3,900		3,900		4,095		195
Other revenues	77	3,900	-	3,900	_	7,095	-	190
Total revenues		40,298		40,298		40,644		346
Total Tevellaco		10,230		.0,200		. 0,0		
Expenditures								
General government								
Treasurer's fees		1,000		1,000		1,132		(132)
Culture and recreation				(allerane)				
Insurance		2,000		2,000		1,512		488
Repairs and maintenance		20,000		20,000		22,381		(2,381)
Utilities		17,000		17,000		17,684		(684) 2,000
Tower lease		4,000	_	4,000		2,000	-	2,000
Total culture and recreation		43,000		43,000		43,577		(577)
Total culture and recreation		10,000		10,000		10,011		(011)
Reserve for contingency				10,000				10,000
	-							
Total expenditures		44,000		54,000	0:	44,709		9,291
Net change in fund balance	\$	(3,702)	\$	(13,702)	,	(4,065)	\$	9,637
B 11 1						76 000		
Fund balance at beginning of year					-	76,890		
Fund balance at end of year					\$	72,825		
i and balance at end of year						,020		

WASHINGTON COUNTY, COLORADO Conservation Trust Fund Budgetary Comparison Schedule For the Year Ended December 31, 2018

	Budgeted Amounts Original Final					Actual	Variance with Final Budget Favorable (Unfavorable)		
Revenues Intergovernmental Lottery funds	\$	24,000	\$	24,000	\$	27,075	\$	3,075	
Miscellaneous Earnings on investments Other revenues		150		150	14	164 56	×	14 56	
Total miscellaneous		150		150		220		70	
Total revenues		24,150		24,150		27,295		3,145	
Expenditures Culture and recreation Improvements		50,000	_	50,000		18,709		31,291	
Net change in fund balance	\$	(25,850)	\$	(25,850)		8,586	\$	34,436	
Fund balance at beginning of year						211,939			
Fund balance at end of year					\$	220,525			

WASHINGTON COUNTY, COLORADO Capital Expenditures Fund Budgetary Comparison Schedule For the Year Ended December 31, 2018

		Budgeted	Amo	ounts			Fir	iance with nal Budget avorable
	Original		Final		Actual		(Unfavorable)	
Revenues Taxes					,		-	
General property	\$	72,941	\$	72,941	\$	73,071	\$	130
Delinquent taxes and interest		100	Ė	100		194	_	94
Total taxes		73,041		73,041		73,265		224
Intergovernmental Impact assistance	_					4		4
Total revenues		73,041		73,041		73,269		228
Expenditures General government								
Treasurer's fees		7,000		7,000		2,197		4,803
Capital outlay		360,000		360,000	_	257,612		102,388
Total expenditures		367,000	24	367,000		259,809		107,191
Net change in fund balance	\$	(293,959)	\$	(293,959)		(186,540)	\$	107,419
Fund balance at beginning of year						723,002		
Fund balance at end of year					\$	536,462		

WASHINGTON COUNTY, COLORADO

Contingent Fund Budgetary Comparison Schedule For the Year Ended December 31, 2018

	:	Budgeted Original	Amo	unts Final		Actual	Variance with Final Budget Favorable (Unfavorable)		
		or igniai		1 11101					
Revenues									
Taxes									
Delinquent taxes and interest	\$	10	\$	10	\$	1	\$	(9)	
Total revenues	ALT	10	.7.	10		1		(9)	
Expenditures									
General government									
Contingency reserve		40,000		40,000				40,000	
and an an								40.000	
Total expenditures		40,000		40,000		**	-	40,000	
Net change in fund balance	\$	(39,990)	\$	(39,990)		1	\$	39,991	
Fund balance at beginning of year						266,754			
Fund balance at end of year					\$	266,755			

WASHINGTON COUNTY, COLORADO Nursing Home Construction Fund Budgetary Comparison Schedule For the Year Ended December 31, 2018

	Budgeted Amounts Original Final			Ac	ctual	Variance with Final Budget Favorable (Unfavorable)		
Revenues Earnings on investments	\$	-	\$	-	\$	+	\$	s#:
Expenditures			-		4			p#
Excess of revenues over (under) expenditures		7		-		E		
Other financing sources (uses) Transfers out						(427)		(427)
Net change in fund balance	\$	2	\$	-		(427)	\$	(427)
Fund balance at beginning of year						427		
Fund balance at end of year					\$			

WASHINGTON COUNTY, COLORADO Solid Waste Disposal Fund Budgetary Comparison Schedule

For the Year Ended December 31, 2018

	_	Budgeted	Amo	unts			Fir	iance with nal Budget avorable
		Original	-	Final	-	Actual	_	ifavorable)
Revenues								
Taxes		The over Liveral	•		•		•	
General property Delinquent taxes and interest	\$	218,386 100	\$	218,386 100	\$	218,776 485	\$	390 385
Total taxes		218,486		218,486		219,261		775
Intergovernmental Impact assistance						12	,	12
Charges for services Landfill charges		60,500		60,500		78,013		17,513
Miscellaneous								
Earnings on investment		100	<u> </u>	100	_	12,727	_	12,627
Total revenues		279,086		279,086		310,013		30,927
Expenditures								
General government								
Treasurer's fees		5,600		5,600		7,286		(1,686)
Public works								
Salaries and benefits		97,743		97,743		87,010		10,733
Operating expenditures		146,450		146,450		73,238		73,212
Purchased services		11,500		11,500		7,156		4,344
Post closure fund		50,000		50,000	-		_	50,000
Total public works	-	305,693		305,693	_	167,404	_	138,289
Total expenditures	-	311,293		311,293	_	174,690	ā 	136,603
Excess of revenues over (under) expenditures		(32,207)		(32,207)		135,323		167,530
Other financing sources Proceeds from sale of assets						115,000	-	115,000
Net change in fund balance	\$	(32,207)	\$	(32,207)		250,323	\$	282,530
Fund balance at beginning of year						989,654		
Fund balance at end of year					\$	1,239,977		

WASHINGTON COUNTY, COLORADO Health Care Fund Budgetary Comparison Schedule For the Year Ended December 31, 2018

	Budgeted Original	Amounts Final	Actual	Variance with Final Budget Favorable (Unfavorable)		
Revenues						
Taxes						
Sales tax	\$ 510,000	\$ 510,000	\$ 751,156	\$ 241,156		
Total taxes	510,000	510,000	751,156	241,156		
Intergovernmental						
Grant revenues	40,000	40,000		(40,000)		
Charges for services						
Clinic services	20,000	20,000	11,583	(8,417)		
Ambulance services	160,000	160,000	204,412	44,412		
Rents	4,800	4,800	8,800	4,000		
Total charges for services	184,800	184,800	224,795	39,995		
Miscellaneous						
Administrative reimbursement	80,005	80,005	80,978	973		
Miscellaneous	14,000	14,000	33,753	19,753		
Total miscellaneous	94,005	94,005	114,731	20,726		
Total revenues	828,805	828,805	1,090,682	261,877		
Expenditures						
General government	1 000	1 000	1.055	(675)		
Treasurer's fees	1,300	1,300	1,975	(675)		
Health and welfare			38 7			
Administrative		10.000	550	0.450		
Scholarship recruitment	10,000	10,000	550	9,450		
Ambulance						
Salaries and benefits	251,979	251,979	251,743	236		
Operating expenditures	55,920	55,920	54,670	1,250		
Purchased services	16,500	16,500	20,828	(4,328)		
Total ambulance	324,399	324,399	327,241	(2,842)		

	Budgeted Amounts Original Final		Actual	Variance with Final Budget Favorable (Unfavorable)
au 1			§=	-
Clinic Salaries and benefits Operating expenditures Purchased services	13,250 18,150	13,250 18,150	21,835 40,511 1,454	(8,585) (22,361) (1,454)
Total clinic	31,400	31,400	63,800	(23,815)
Nursing home Salaries and benefits Operating expenditures Operating subsidy	80,005 20,400 10,000	80,005 20,400 10,000	81,150 56,941	(1,145) 20,400 (46,941)
Total nursing home	110,405	110,405	138,091	(27,686)
Total health and welfare	476,204	476,204	529,682	(53,478)
Capital outlay	121,600	121,600	15,965	105,635
Total expenditures	599,104	599,104	547,622	51,482
Excess of revenues over (under) expenditures	229,701	229,701	543,060	313,359
Other financing sources Transfers in			427	427
Net change in fund balance	\$ 229,701	\$ 229,701	543,487	\$ 313,786
Fund balance at beginning of year			1,074,831	
Fund balance at end of year			\$ 1,618,318	

WASHINGTON COUNTY, COLORADO Medical Reserve Corp Fund Budgetary Comparison Schedule For the Year Ended December 31, 2018

		Budgeted	Amo	ounts Final		Actual	Fina Fa	ance with al Budget vorable avorable)
Revenues								
Intergovernmental Grant revenues	\$	5.	\$	7	\$	8	\$	ě
Expenditures Health and welfare								
Operating expenditures		10,000		10,000		7,589		2,411
Not also as in Good halour	Φ.	(10,000)	ď	(10,000)		(7.500)	Ф	0.411
Net change in fund balance	\$	(10,000)	\$	(10,000)		(7,589)	\$	2,411
Fund balance at beginning of year					-	18,002		
Fund balance at end of year					\$	10,413		

WASHINGTON COUNTY, COLORADO

Hospital Memorial Fund Budgetary Comparison Schedule For the Year Ended December 31, 2018

	Or	Budgete iginal	nts `inal	Ao	etual	Final Fav	nce with Budget orable vorable)
Revenues Earnings on investments	\$	 /	\$ ş	\$	Ä	\$	ij.
Expenditures					1	-	(1)
Net change in fund balance	\$	*	\$ 2	\$	(1)	\$	1
Net position at beginning of year					1		
Net position at end of year				\$			

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Colorado Department of Highways Local Highway Finance Report

This calendar-year report of receipts and expenditures is required by the Colorado Department of Highways to maintain Statewide accountability for moneys used for highway and street purposes. To ensure data accuracy, House Bill 1008 mandates that this report be included in the County's financial statements.

FORM FHWA-536 (Rev. 1-05)

-76-

LOCAL	HIGHWA	YFINA	NCE	REPORT

STATE: Colorado YEAR ENDING (mm/yy): 12/18

II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL

ITEM	AMOUNT	ITEM	AMOUNT	
A.3. Other local imposts:	The state of the s	A.4. Miscellaneous local receipts:	200000	
a. Property Taxes and Assessments	182,730	a. Interest on investments		
b. Other local imposts:		 b. Traffic Fines & Penalities 	0	
Sales Taxes	27,441	c. Parking Garage Fees		
2. Infrastructure & Impact Fees		d. Parking Meter Fees		
3. Liens		e. Sale of Surplus Property	79,800	
4. Licenses	Î	f. Charges for Services	39,115	
Specific Ownership &/or Other	516,445	g. Other Misc. Receipts		
6. Total (1. through 5.)	543,886	h. Other	18,639	
c. Total (a. + b.)	726,616	i. Total (a. through h.)	137,554	
	(Carry forward to page 1)		(Carry forward to page 1)_	

ITEM	AMOUNT	ITEM	AMOUNT
C. Receipts from State Government		D. Receipts from Federal Government	
Highway-user taxes	3,215,637	1. FHWA (from Item J.D.5.)	
State general funds		Other Federal agencies:	
3. Other State funds:	LETTING IN THE REAL PROPERTY.	a. Forest Service	
 a. State bond proceeds 		b. FEMA	
b. Project Match	na a literatura	c. HUD	
c. Motor Vehicle Registrations	0	d. Federal Transit Admin	
d. Other (Specify) - Faster bill	562,375	e. U.S. Corps of Engineers	
e. Other (Specify)		f. Other Federal	6,730
f. Total (a. through e.)	562,375	g. Total (a. through f.)	6,730
4. Total (1. + 2. + 3.f)	3,778,012	3. Total (1. + 2.g)	
			(Carry forward to page 1)

III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES - DETAIL

	ON NATIONAL HIGHWAY SYSTEM	OFF NATIONAL HIGHWAY SYSTEM	TOTAL
	(a)	(b)	(c)
A.1. Capital outlay:			
a. Right-Of-Way Costs			0
b. Engineering Costs			0
c. Construction:			
(1). New Facilities		0	0
(2). Capacity Improvements			0
(3). System Preservation		601,998	601,998
(4). System Enhancement & Operation		1,071,341	1,071,341
(5). Total Construction $(1) + (2) + (3) + (4)$	0	1,673,339	1,673,339
d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.5)	0	1,673,339	1,673,339
			(Carry forward to page 1)

Notes and Comments:

FORM FHWA-536 (Rev.1-05)

PREVIOUS EDITIONS OBSOLETE