

Washington County, Colorado

Financial Statements

For the Year Ended December 31, 2019

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Independent Auditors' Report

To the Board of County Commissioners
Washington County, Colorado
Akron, Colorado

We have audited the accompanying financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Washington County, Colorado (the County) as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the County as of December 31, 2019, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The other supplementary information and local highway finance report are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The other supplementary information and the local highway finance report are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information and the local highway finance report are fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Lauer, Szabo & Associates, P.C.

Sterling, Colorado
August 11, 2020

WASHINGTON COUNTY, COLORADO

MANAGEMENT'S DISCUSSION AND ANALYSIS

The Management's Discussion and Analysis for Washington County offers readers a narrative overview and analysis of the County's financial activities for the fiscal year ended December 31, 2019. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in the financial statements and notes to the financial statements.

FINANCIAL HIGHLIGHTS

- The assets of the County exceeded its liabilities at the close of 2019 by \$32,763,328. Of this amount, \$20,165,916 may be used to meet the County's ongoing obligations to its citizens and creditors.
- The County's total net position increased by \$2,284,959 for the current year.
- As of December 31, 2019, the County's governmental funds reported combined ending fund balances of \$22,445,403, an increase of \$846,559 in comparison with the prior year.
- Unassigned fund balance for the General Fund was \$4,156,346 at December 31, 2019.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to Washington County's Basic Financial Statements. The Basic Financial Statements contain three components: government-wide financial statements, fund financial statements, and notes to the financial statements. In addition, this report contains other Required Supplementary Information and a Supplemental Information section that presents combining statements for non-major governmental funds along with actual and budgetary comparison schedules.

The basic financial statements include two kinds of statements that present different views of the County:

- The first two statements are government-wide financial statements that provide both long-term and short-term information about the County's overall financial status.
- The remaining statements are fund financial statements that focus on individual parts of the County government, reporting the County's operations in more detail than the government-wide statements.
 - Governmental Fund statements tell how general government services like judicial, public safety, health and welfare, auxiliary services, culture and recreation and public works were financed in the short-term as well as what remains for future spending.
 - The Fiduciary Fund statement provides information about Agency Fund assets held by the County which is acting solely as a trustee of agent for the benefit of others, to whom the resources belong.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements. In addition to these required components, a section is included with combining and individual fund statements that provide further detail about our non-major governmental funds described as special revenue funds, each of which are added together and presented in single columns in each of the basic financial statements.

GOVERNMENT-WIDE STATEMENTS

The government-wide statements report information about the County as a whole using accounting methods similar to those used by private-sector companies.

The statement of net position includes all of Washington County's assets and liabilities with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of Washington County is improving or deteriorating.

The statement of activities presents information showing how Washington County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses reported in this statement for some items will result in cash flows in future fiscal periods.

The government-wide financial statements of the County are divided into one category:

- Governmental activities: Most of the County's basic services are included here, such as general government, judicial, public safety, health and welfare, auxiliary services, culture and recreation and public works. Property taxes and state and federal grants finance most of these activities.

FUND FINANCIAL STATEMENTS

The fund financial statements provide more detailed information about the County's most significant funds, not the County as a whole. Funds are accounting devices that the County uses to keep track of specific sources of funding and spending for particular purposes.

- Some funds are required by state law and by bond covenants.
- The County Board of Commissioners establishes other funds to control and manage resources for particular purposes (i.e. TV translator fund, Conservation trust fund) or show that certain taxes and grants are used appropriately (i.e. Special Revenue Funds).

The County has two kinds of funds:

- **Governmental funds:** Most of the County's basic services are included in governmental funds, which focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, additional information is provided on the subsequent page of the governmental funds statement that explains the relationship (or differences) between the two types of statements. Washington County adopts an annual appropriated budget for all funds. A budgetary comparison statement has been provided for all funds to demonstrate compliance with this budget.
- **Fiduciary funds:** The County is the trustee, or fiduciary, for the Treasurer's Fund and certain accounts of the Sheriff. The Treasurer, by statute, collects and distributes all property tax revenues to other County funds and local governments. The County is responsible for ensuring that the assets reported in this fund are used for their intended purpose. All of the County's fiduciary activities are reported in a separate statement of fiduciary net position. These balances are excluded from the County's government-wide financial statements because the County cannot use these assets to finance its operations.

Notes to the financial statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found starting on page 24 of this report.

FINANCIAL ANALYSIS OF THE COUNTY AS A WHOLE

Net position. As discussed earlier, net position may serve as a useful indicator of a government's financial position. As of December 31, 2019, the County's net position was \$32,763,328.

Total net position for the County increased \$2,284,959.

Description of net position is as follows:

○ Net investment in capital assets	\$ 11,019,051
○ Restricted for emergencies	\$ 468,000
○ Restricted for debt service	\$ 859,859
○ Restricted for culture and recreation	\$ 250,502
○ Unrestricted	\$ 20,165,916

TABLE 1**Net Position (in thousands)**

	Governmental Activities		Component Unit Activities		Total	
	2019	2018	2019	2018	2019	2018
Capital assets, net	\$ 11,019	\$ 10,568	\$ 9,570	\$ 9,916	\$ 20,589	\$ 20,485
Other assets	28,235	26,892	3,441	3,219	31,676	30,111
Total assets	<u>\$ 39,254</u>	<u>\$ 37,460</u>	<u>\$ 13,011</u>	<u>\$ 13,135</u>	<u>\$ 52,265</u>	<u>\$ 50,595</u>
Current liabilities	\$ 923	\$ 694	\$ 20	\$ 43	\$ 943	\$ 736
Long-term liabilities	751	1,849	11,410	11,443	12,161	13,292
Total liabilities	1,674	2,543	11,430	11,485	13,104	14,028
Deferred inflows of resources	4,817	4,439	-	-	4,817	4,439
Net investment in capital assets	11,019	9,463	19	277	11,038	9,740
Restricted	1,578	1,528	-	-	1,578	1,528
Unrestricted	20,166	19,487	1,562	1,373	21,728	20,860
Total net position	<u>32,763</u>	<u>30,478</u>	<u>1,581</u>	<u>1,650</u>	<u>34,344</u>	<u>32,128</u>
Total liabilities and net position	<u>\$ 39,254</u>	<u>\$ 37,460</u>	<u>\$ 13,011</u>	<u>\$ 13,135</u>	<u>\$ 52,265</u>	<u>\$ 50,595</u>

Investment in capital assets (land, buildings and equipment) is 34% of Washington County's net position. Washington County uses these capital assets to provide services to citizens; consequently these assets are not available for future spending.

In addition, a portion of Washington County's net position (5%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position (62%) may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of 2019, Washington County is able to report positive balances in all three categories of net position.

Changes in net position

The County's total revenue of \$16,191,143 was more than program expenses of \$13,906,184 for an increase in net position of \$2,284,959.

TABLE 2**Changes in net position (in thousands)**

	Governmental Activities		Component Unit Activities		Total	
	2019	2018	2019	2018	2019	2018
Program revenue						
Charges for services	\$ 4,596	\$ 4,794	\$ 3,899	\$ 3,702	\$ 8,495	\$ 8,496
Operating grants	4,838	4,527	21	57	4,859	4,584
Capital grants	103	-	12	18	115	18
General revenues						
Property taxes	4,436	4,416	-	-	4,436	4,416
Specific ownership taxes	643	513	-	-	643	513
Sales Tax	757	751	-	-	757	751
Other taxes	36	30	-	-	36	30
Unrestricted earnings	336	206	22	22	358	228
Miscellaneous	446	464	13	33	459	497
Sale of assets	-	185	-	-	-	185
Total revenues	16,191	15,886	3,967	3,832	20,158	19,718
Program expenses						
General government	2,328	2,088	-	-	2,328	2,088
Judicial and public safety	4,546	4,450	-	-	4,546	4,450
Health and welfare	1,705	1,602	4,036	3,976	5,741	5,578
Auxiliary services	946	890	-	-	946	890
Culture and recreation	91	75	-	-	91	75
Public works	4,118	3,953	-	-	4,118	3,953
Interest and fiscal charges	172	108	-	-	172	108
Total expenses	13,906	13,166	4,036	3,976	17,942	17,142
Change in net position	2,285	2,720	(69)	(144)	2,216	2,576
Net position at beginning of year	30,478	27,758	1,650	1,794	32,128	29,552
Net position at end of year	\$ 32,763	\$ 30,478	\$ 1,581	\$ 1,650	\$ 34,344	\$ 32,128

FINANCIAL ANALYSIS OF THE COUNTY'S FUNDS

Governmental funds overview. Washington County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. As described earlier, the County's governmental funds provide information on short-term inflows and outflows, as well as what remains for future spending. Such information is useful in assessing the County's financing requirements. For example, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of 2019, Washington County reported a combined fund balance of \$22,445,403. This amount was \$846,559 more than 2018. Of the total combined fund balance, \$4,156,346 consists of unassigned fund balance, the portion of fund balance which serves as a measure of current available financial resources.

The restricted fund balance represents resources not available for spending or those on which legal restrictions have been placed. The County's restricted fund balance makes up \$1,578,361 of the combined total and includes the following:

- | | |
|---|-----------|
| ➤ Restricted for emergencies | \$468,000 |
| ➤ Restricted for debt service | \$859,859 |
| ➤ Restricted for culture and recreation | \$250,502 |

General Fund. The General Fund of Washington County accounts for all transactions not accounted for in other funds. As the county's major operating fund, the General Fund accounts for ordinary operating expenditures financed primarily by property and related taxes. The General Fund completed the year with a fund balance of \$5,217,450.

Road & Bridge Fund. The Road and Bridge Fund accounts for monies generated by property taxes, sales tax, highway users tax and other sources and expended for highway and road maintenance and repair. The Road & Bridge completed the year with a fund balance of \$8,253,236.

Social Services Fund. The Social Services Fund accounts for monies received from property taxes and state and federal grants expended for social welfare programs. The Social Services Fund completed the year with a fund balance of \$863,819.

Landfill Fund. The Landfill Fund accounts for costs related to the solid waste management activities of the County, including the operation of the County's only municipal solid waste landfill. The Landfill Fund completed the year with a fund balance of \$1,404,575.

Justice Center Fund. The Justice Center Fund accounts for monies received from state sources to maintain adequate housing and transportation for local detainees. The Justice Center Fund completed the year with a fund balance of \$3,866,746. This fund balance reflects the total repayment of the Justice Center loan balance in the fall of 2019 in the amount of \$945,920.55.

GENERAL FUND BUDGETARY HIGHLIGHTS

Over the course of the year, the Board of County Commissioners did revise the County's budget by doing a supplemental budget for Human Services for \$50,000, Washington County Justice Center for \$625,000, Washington County Nursing Home in operations for \$100,000, and Health Care Fund for \$120,000.

Revenue did exceed the budgeted amounts in several funds. The funds receiving the most significant amounts of excess revenue were: the General Fund with earnings on investments being the major source; Road and Bridge with HUTF and Faster being the major source and the Justice Center.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets. Washington County's investment in capital assets for its governmental activities as of December 31, 2019, amounts to \$11,019,051 (net of accumulated depreciation). This amount includes a broad range of capital assets, including land, buildings, equipment, improvements and other infrastructure.

Washington County remains committed to the upkeep and maintenance of the County's largest assets. More detailed information about the County's capital assets is presented in table 3 and in Note E to the financial statements.

TABLE 3**Capital assets, net of depreciation (in thousands)**

	Governmental Activities		Component Unit Activities		Total	
	2019	2018	2019	2018	2019	2018
Land and improvements	\$ 256	\$ 256	\$ -	\$ -	\$ 256	\$ 256
Construction in progress	-	-	-	-	-	-
Equipment	12,736	11,874	121	111	12,857	11,985
Buildings	11,298	11,150	10,554	10,549	21,852	21,699
Infrastructure	5,105	4,140	-	-	5,105	4,140
Accumulated depreciation	(18,376)	(16,852)	(1,105)	(743)	(19,481)	(17,595)
Total	\$ 11,019	\$ 10,568	\$ 9,570	\$ 9,917	\$ 20,589	\$ 20,485

Long-term debt. The County had \$752,042 in debt outstanding at year-end. More detailed information about the County's long-term debt is presented in Table 4 and Note G to the financial statements.

TABLE 4**Long-term debt (in thousands)**

	Governmental Activities		Component Unit Activities		Total	
	2019	2018	2019	2018	2019	2018
Landfill closure and postclosure costs	\$ 621	\$ 601	\$ -	\$ -	\$ 621	\$ 601
Bonds payable, net	-	1,105	-	-	-	1,105
Notes payable	-	-	11,340	11,408	11,340	11,408
Compensated absences	131	143	35	35	166	178
Total	\$ 752	\$ 1,849	\$ 11,375	\$ 11,443	\$ 12,127	\$ 13,292

SIGNIFICANT ISSUES

In November 2006, a Referendum was approved by the voters in Washington County to charge a 1 ½% sale and use tax to be used solely for the operations of the Health Care Fund entities – Ambulance, Medical Clinic and the Nursing Home. This sales and use tax continues to support the Health Care entities. The census at the Washington County Nursing Home was adequate to produce enough revenue to deem itself self-sufficient. New nursing home construction was substantially completed in September of 2018. The projected census for the new facility indicates that this facility will nearly generate enough revenue to be self-sufficient in future years.

LONG-TERM FINANCIAL PLANNING

Washington County was able to secure an allotment of New Market Tax Credits in 2015 with the help of S.B. Clark Company and was able close the financing package for the construction of a new nursing home. Construction began in July of 2015 with an initial completion date of July 2018. The New Market Tax Credit financing takes place over a seven year period where only interest is paid on the dollars awarded. At the end of seven years the structure is collapsed and Washington County will look at refinancing the remaining dollars into a lease purchase situation, similar to what is currently in place for the Washington County Justice Center. Washington County continues to be responsible with all funds and is planning for future needs.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

Washington County is in a good financial position. In preparing the 2020 budget, revenue was anticipated for non-county prisoners in order to defray the cost of maintaining and staffing the Justice Center. The County will continue to be cautious with their spending, while continuing the contract with the State Department of Corrections to house Parole violators.

The effect on the Health Care Fund of receiving the 1 ½% sales and use tax has in turn helped other areas of the County by eliminating Health Care's portion of property taxes. The sales and use tax has enhanced these entities to better serve our community. The sales and use tax revenue anticipated in 2020 has been budgeted to be slightly less than that received in 2019.

Rising health insurance costs continue to be worrisome for Washington County.

CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the County's finances and to demonstrate the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Director of Finance, 150 Ash Avenue, Akron, Colorado, 80720, or by telephone at (970) 345-2701 extension 5 or 6.

Basic Financial Statements

The basic financial statements of the County include the following:

Government-wide financial statements. The government-wide statements display information about the reporting government as a whole, except for its fiduciary activities.

Fund financial statements. The fund financial statements display information about major funds individually and nonmajor funds in the aggregate for governmental and enterprise funds.

Notes to the financial statements. The notes communicate information essential for fair presentation of the financial statements that is not displayed on the face of the financial statements. As such, the notes are an integral part of the basic financial statements.

WASHINGTON COUNTY, COLORADO
Statement of Net Position
December 31, 2019

	Primary Government	
	Governmental Activities	Component Unit
Assets		
Cash and cash investments	\$ 21,569,127	\$ 935,016
Receivables	5,627,636	357,907
Inventories	178,760	
Prepaid items		14,263
Restricted cash and cash investments	859,859	5,304
Notes receivable		2,128,039
Capital assets, net of depreciation	11,019,051	9,570,004
Total assets	\$ 39,254,433	\$ 13,010,533
Liabilities		
Accounts payable	\$ 472,054	\$ 36,422
Accrued salaries and benefits	163,304	89,152
Due to component unit	105,916	(105,916)
Unearned revenues	180,826	
Noncurrent liabilities		
Due within one year		35,105
Due in more than one year	752,042	11,374,653
Total liabilities	1,674,142	11,429,416
Deferred inflows of resources		
Deferred property tax revenues	4,816,963	
Total deferred inflows of resources	4,816,963	-
Net position		
Net investment in capital assets	11,019,051	19,160
Restricted for:		
Emergencies	468,000	
Debt service	859,859	
Culture and recreation	250,502	
Unrestricted	20,165,916	1,561,957
Total net position	32,763,328	1,581,117
Total liabilities, deferred inflows of resources and net position	\$ 39,254,433	\$ 13,010,533

The accompanying notes are an integral part of these financial statements.

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WASHINGTON COUNTY, COLORADO
Statement of Activities
For the Year Ended December 31, 2019

		Program Revenues		
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Governmental activities				
General government	\$ 2,327,705	\$ 511,951	\$ 6,503	\$ 22,190
Public safety and judicial	4,545,974	3,916,906	51,284	
Health and welfare	1,705,120	76,827	766,770	81,152
Auxiliary services	946,590			
Culture and recreation	90,990		30,945	
Public works	4,117,661	89,984	3,982,607	
Interest and fiscal charges	172,144			
Total governmental activities/ primary government	<u>\$ 13,906,184</u>	<u>\$ 4,595,668</u>	<u>\$ 4,838,109</u>	<u>\$ 103,342</u>
Component unit				
Washington County Nursing Home	<u>\$ 4,035,554</u>	<u>\$ 3,899,218</u>	<u>\$ 20,411</u>	<u>\$ 12,016</u>
		General revenues		
		Taxes		
		Property taxes, levied for general purposes		
		Specific ownership taxes		
		Sales taxes		
		Other taxes		
		Unrestricted earnings on investments		
		Miscellaneous		
		Total general revenues		
		Change in net position		
		Net position at beginning of year		
		Net position at end of year		

The accompanying notes are an integral part of these financial statements.

Primary Government	
Net Governmental Activities	Component Unit
\$ (1,787,061)	
(577,784)	
(780,371)	
(946,590)	
(60,045)	
(45,070)	
(172,144)	
(4,369,065)	
	\$ (103,909)
4,435,952	
643,425	
756,660	
35,864	
335,605	21,599
446,518	13,389
6,654,024	34,988
2,284,959	(68,921)
30,478,369	1,650,038
\$ 32,763,328	\$ 1,581,117

WASHINGTON COUNTY, COLORADO
Balance Sheet
Governmental Funds
For the Year Ended December 31, 2019

	General Fund	Road and Bridge Fund	Human Services Fund	Solid Waste Disposal Fund
Assets				
Cash and cash investments	\$ 4,645,147	\$ 7,933,672	\$ 1,057,184	\$ 1,392,441
Property taxes receivable	3,503,115	39,808	278,678	716,546
Due from other funds	750			
Due from other entities			38,299	
Grants receivable		31,028		
Other receivables	30,357	245,021	15,592	16,793
Inventories		151,035		
Restricted cash and cash investments	859,859			
Total assets	\$ 9,039,228	\$ 8,400,564	\$ 1,389,753	\$ 2,125,780
Liabilities				
Accounts payable	\$ 68,784	\$ 57,064	\$ 4,253	\$ 1,806
Accrued salaries and benefits	58,684	49,706		2,853
Client trust accounts			134,585	
Cash held for others				
Due to other funds	12,871	750		
Due to component unit	105,916			
Unearned revenues			108,418	
Unearned grant revenues	72,408			
Total liabilities	318,663	107,520	247,256	4,659
Deferred inflows of resources				
Deferred property tax revenues	3,503,115	39,808	278,678	716,546
Fund balance				
Nonspendable for:				
Inventories		151,035		
Restricted for:				
Emergencies	201,245			
Debt service	859,859			
Culture and recreation				
Committed to:				
Capital projects				
Culture and recreation				
Debt service				
Health and welfare			863,819	
Public safety				
Public works		8,102,201		1,404,575
Unassigned	4,156,346			
Total fund balance	5,217,450	8,253,236	863,819	1,404,575
Total liabilities, deferred inflows of resources and fund balance	\$ 9,039,228	\$ 8,400,564	\$ 1,389,753	\$ 2,125,780

The accompanying notes are an integral part of these financial statements.

Justice Center Fund	Other Governmental Funds	Total Governmental Funds
\$ 3,699,800	\$ 2,840,883	\$ 21,569,127
	278,816	4,816,963
5,098	29,995	35,843
		38,299
		31,028
253,953	128,714	690,430
	27,725	178,760
		859,859
<u>\$ 3,958,851</u>	<u>\$ 3,306,133</u>	<u>\$ 28,220,309</u>
\$ 24,913	\$ 170,649	\$ 327,469
44,970	7,091	163,304
		134,585
	10,000	10,000
22,222		35,843
		105,916
		108,418
		72,408
92,105	187,740	957,943
	278,816	4,816,963
	27,725	178,760
	266,755	468,000
		859,859
	250,502	250,502
	335,317	335,317
	56,926	56,926
	341,914	341,914
	1,560,438	2,424,257
3,866,746		3,866,746
		9,506,776
		4,156,346
<u>3,866,746</u>	<u>2,839,577</u>	<u>22,445,403</u>
<u>\$ 3,958,851</u>	<u>\$ 3,306,133</u>	<u>\$ 28,220,309</u>

WASHINGTON COUNTY, COLORADO**Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position
December 31, 2019**

Amounts reported for governmental activities in the statement of
net position are different because:

Total fund balance - governmental funds	\$ 22,445,403
Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds.	11,019,051
Certain receivables will be collected in the next fiscal year, but are not available soon enough to pay for the current period's expenditures, and therefore are deferred in the funds.	50,916
Long-term liabilities are not due and payable in the current period and therefore are not reported as liabilities in the funds.	<u>(752,042)</u>
Net position of the governmental activities	<u><u>\$ 32,763,328</u></u>

The accompanying notes are an integral part of these financial statements.

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WASHINGTON COUNTY, COLORADO
Statement of Revenues, Expenditures and Changes in Fund Balance
Governmental Funds
For the Year Ended December 31, 2019

	General Fund	Road and Bridge Fund	Human Services Fund	Solid Waste Disposal Fund
Revenues				
Taxes	\$ 3,552,695	\$ 827,067	\$ 257,113	\$ 220,366
Intergovernmental	95,421	3,982,596	766,770	11
Fines and forfeitures	2,333			
Licenses and permits	11,219			
Charges for services	753,202	460		89,524
Miscellaneous	645,427	2,723		16,039
Total revenues	5,060,297	4,812,846	1,023,883	325,940
Expenditures				
Current				
General government	2,049,000	41,777		7,430
Public safety and judicial	1,450,988			
Health and welfare	76,087		1,009,214	
Auxiliary services	905,290			
Culture and recreation				
Public works		3,999,356		153,912
Miscellaneous	109,567			
Capital outlay		222,315		
Debt service				
Principal				
Interest and fiscal charges				
Total expenditures	4,590,932	4,263,448	1,009,214	161,342
Net change in fund balance	469,365	549,398	14,669	164,598
Fund balance at beginning of year	4,748,085	7,703,838	849,150	1,239,977
Fund balance at end of year	\$ 5,217,450	\$ 8,253,236	\$ 863,819	\$ 1,404,575

The accompanying notes are an integral part of these financial statements.

Justice Center Fund	Other Governmental Funds	Total Governmental Funds
	\$ 1,013,905	\$ 5,871,146
	112,108	4,956,906
		2,333
		11,219
\$ 3,662,103	186,264	4,691,553
3,588	99,646	767,423
3,665,691	1,411,923	16,300,580
35,856	9,569	2,143,632
2,626,852		4,077,840
	457,349	1,542,650
		905,290
	56,616	56,616
		4,153,268
		109,567
191,897	774,110	1,188,322
1,258,322		1,258,322
18,514		18,514
4,131,441	1,297,644	15,454,021
(465,750)	114,279	846,559
4,332,496	2,725,298	21,598,844
\$ 3,866,746	\$ 2,839,577	\$ 22,445,403

WASHINGTON COUNTY, COLORADO**Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances
of Governmental Funds to the Statement of Activities
For the Year Ended December 31, 2019**

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - governmental funds	\$ 846,559
Because some revenues will not be collected for several months after the fiscal year ends, they are not considered "available" revenues in the governmental funds. They are, however, recorded as revenues in the statement of activities.	(109,437)
Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, for governmental activities, those costs are shown in the statement of net position and allocated over their estimated useful lives as annual depreciation expense in the statement of activities. This is the amount by which capital outlays exceeded depreciation in the current period.	451,281
In the statement of activities, certain operating expenses are measured by the amounts incurred or earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used (essentially, the amounts actually paid).	(161,766)
Payments related to general obligation bonds and capital lease obligations are reported as expenditures in the governmental funds, however, these payments reduce the long-term liabilities in the statement of net position and do not result in expenses of the statement of activities.	<u>1,258,322</u>
Change in net position of governmental activities	<u><u>\$ 2,284,959</u></u>

The accompanying notes are an integral part of these financial statements.

WASHINGTON COUNTY, COLORADO
Statement of Fiduciary Net Position
Fiduciary Funds
December 31, 2019

	<u>Total Agency Funds</u>
Assets	
Cash and cash investments	<u>\$ 168,756</u>
Total assets	<u><u>\$ 168,756</u></u>
Liabilities	
Due to other governments or agencies	<u>\$ 168,756</u>
Total liabilities	<u><u>\$ 168,756</u></u>

The accompanying notes are an integral part of these financial statements.

WASHINGTON COUNTY, COLORADO

Notes to Financial Statements

Note A – Summary of significant accounting policies

This summary of Washington County's significant accounting policies is presented to assist the reader in interpreting the financial statements and other data in this report. The policies are considered essential and should be read in conjunction with the accompanying financial statements.

The financial statements of the County have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to local government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The more significant of the County's accounting policies are described below.

A.1 – Reporting entity

The financial reporting entity consists of (1) the primary government, (2) organizations for which the primary government is financially accountable and (3) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The reporting entity's financial statements should present the funds of the primary government (including its blended component units, which are, in substance, part of the primary government) and provide an overview of the discretely presented component units. Blended component units, although legally separate entities, are, in substance, part of the County's operations. Discretely presented component units, if any, are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the County.

The County has examined other entities that could be included as defined in number 2 and 3 above. Based on these criteria, the Washington County Nursing Home is included in the County's basic financial statements using discrete presentation. The Washington County Nursing Home is a 34 bed nursing facility located in Akron, Colorado. The facility became operational under County control on May 11, 1996. It has an uncompensated nine-member board. Separate financial statements are available at the administrative office in Akron, Colorado.

A.2 – Fund accounting

The County uses funds to report its financial position and results of operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

WASHINGTON COUNTY, COLORADO
Notes to Financial Statements

Note A – Summary of significant accounting policies (continued)

Funds are classified into three categories: governmental, proprietary and fiduciary. Each category, in turn, is divided into separate “fund types.” The County does not have any proprietary funds.

Governmental funds are used to account for all or most of a government’s general activities, including the collection and disbursement of earmarked funds (special revenue funds), major capital projects (capital projects fund), and the servicing of general long-term debt (debt service fund). The following are the County’s major governmental funds:

General Fund – The General Fund is the operating fund of the County. It is used to account for most of the day-to-day operations of the County which are financed from sales and use taxes, property taxes and other general revenues. Activities financed by the general fund include those of line and staff departments within the County, except for activities of the enterprise funds.

Road and Bridge Fund – This fund records costs related to county road and bridge construction and maintenance. By state law, Colorado counties are required to maintain a Road and Bridge Fund and a portion of road and bridge taxes is allocated to cities and towns for use in their road and street activities.

Human Services Fund – This fund administers social services programs under state and federal regulations. Programs include, but are not limited to, Medicaid, food stamps, foster care programs, senior service programs, job training services, and Temporary Assistance to Needy Families (TANF). Colorado counties are required by law to maintain a Human Services Fund.

Landfill Fund – This fund records the costs related to the solid waste management activities of the County including the operation of the County’s only municipal solid waste landfill.

Justice Center Fund – This fund records costs related to County housing of detainees as well as costs of leasing the building constructed for the County to maintain adequate housing for incarcerated individuals. Operations include housing and transportation for local detainees as well as individuals detained under other jurisdictions that have contracted with the County for housing.

Fiduciary funds focus on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the County under a trust agreement for individuals, private organizations or other governments and are therefore not available to support the County’s own programs. The County has two agency funds.

WASHINGTON COUNTY, COLORADO
Notes to Financial Statements

Note A – Summary of significant accounting policies (continued)

Note A.3 – Basis of presentation

Government-wide financial statements – The statement of net position and the statement of activities display information about the County as a whole. These statements include the financial activities of the primary government except for fiduciary funds. The statements distinguish between those activities of the County that are governmental and those that are considered business-type activities.

The government-wide statements are prepared using the economic resources measurement focus and the accrual basis of accounting. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include reconciliations with a brief explanation to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the County and for each function or program of the County's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore are clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues, which are not classified as program revenues, are presented as general revenues of the County, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the County.

Fund financial statements – Fund financial statements report detailed information about the County. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources management focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets, deferred outflows of resources, current liabilities and deferred inflows of resources, and a statement of revenues, expenditures and changes in fund balance, which reports the sources (revenues and other financing sources) and uses (expenditures and other financing uses) of current financial resources.

WASHINGTON COUNTY, COLORADO
Notes to Financial Statements

Note A – Summary of significant accounting policies (continued)

Fiduciary funds focus on net position and changes in net position and are reported using accounting principles similar to proprietary funds. The County's fiduciary funds are presented in the fiduciary fund financial statements by type (private-purpose trust and agency). Since by definition these assets are being held for the benefit of a third party and cannot be used to address the activities or obligations of the County, these funds are not incorporated into the government-wide financial statements.

A.4 – Basis of accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting.

Revenues – exchange and nonexchange transactions – Revenues resulting from exchange transactions, in which each party gives and receives essentially equal value, are recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenues are recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the County, available means expected to be received within sixty days of fiscal year-end.

Nonexchange transactions, in which the County receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenues from property taxes are recognized in the fiscal year for which the taxes are levied. State equalization monies are recognized as revenues during the period in which they are appropriated. Revenues from grants, entitlements and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the County must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the County on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes collected within sixty days after year-end, interest, certain charges for services and certain grants.

WASHINGTON COUNTY, COLORADO
Notes to Financial Statements

Note A – Summary of significant accounting policies (continued)

Unearned revenue – Unearned revenues arise when potential revenue does not meet both the “measurable” and “available” criteria for recognition in the current period. Unearned revenues also arise when resources are received by the County before it has a legal claim to them, as when grant monies are received prior to meeting eligibility requirements. In subsequent periods, when both revenue recognition criteria are met, or when the County has a legal claim to the resources, the liability for unearned revenue is removed and the revenue is recognized.

Deferred outflows/inflows of resources – In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

Expenditures – The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

A.5 – Encumbrances

Encumbrance accounting is utilized by the County to record purchase orders, contracts and other commitments for the expenditure of monies to assure effective budgetary control and accountability. Encumbrances outstanding at year-end are canceled and reappropriated in the ensuing year’s budget.

A.6 – Cash and cash investments

The Washington County Treasurer maintains a cash and investment pool that is available for use by all County funds. Each funds’ portion of this pool is displayed as “cash and cash investments.”

WASHINGTON COUNTY, COLORADO
Notes to Financial Statements

Note A – Summary of significant accounting policies (continued)

A.7 – Short-term interfund receivables/payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as internal balances on the government-wide statement of net position, and are classified as due from other funds or due to other funds on the balance sheet.

A.8 – Receivables

The County has elected the reserve method of accounting for uncollectible accounts receivable. Amounts included in the reserve are based on accounting policies established by the Colorado Department of Human Services. All payments in arrears of social service accounts receivable are included in the allowance for doubtful accounts.

A.9 – Inventories

Inventories in the Road and Bridge and Health Care Funds consist of construction and maintenance supplies as well as health care supplies and are recorded at the lower of cost or market using the first-in, first-out method. Inventories in this fund are offset by a fund balance reserve which indicates that it does not constitute “available spendable resources” even though it is a component of net current assets.

A.10 – Capital assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective fund financial statements.

All capital assets with a unit cost greater than \$5,000 are capitalized at cost (or estimated historical cost, if actual cost is not available) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair value on the date received. Improvements to assets are capitalized; the cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of the asset are not. Infrastructure assets, consisting of certain improvements other than buildings (such as parking facilities, sidewalks, landscaping and lighting systems) are capitalized on a prospective basis beginning in 2004.

WASHINGTON COUNTY, COLORADO
Notes to Financial Statements

Note A – Summary of significant accounting policies (continued)

All reported capital assets are depreciated with the exception of land costs. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Buildings	30 years
Equipment	5 years
Vehicles	5 years
Infrastructure	10 years

A.11 – Compensated absences

The County reports compensated absences in accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences." The County has adopted a personnel policy which provides for annual sick and vacation leave.

Vacation time off with pay is available to eligible employees to provide opportunities for rest, relaxation and personal pursuits. Eligible full-time employees accrue vacation leave at the rate of eight hours per month. The amount of paid vacation leave employees receive each year increases with the length of their employment. Employees may carry over a maximum of 48 hours of earned vacation time benefits for the next succeeding year and those hours must be used by December 31st of the succeeding year. Vacation leave is a vested benefit and is reported as a liability on the statement of net position

Sick leave time off with pay is available to eligible employees who are unable to report to work due to illness or injury to himself or herself or an eligible family member. Eligible employees accrue sick leave benefits at the rate of eight hours per month. Upon voluntary resignation or retirement, an employee will be paid one-fourth of accumulated unused sick leave. This portion is considered to be a vested benefit and is reported as a liability on the statement of net position.

For governmental fund financial statements, the current portion of unpaid compensated absences is the amount expected to be paid using expendable available resources. These amounts are recorded in the account "accrued compensated absences" in the fund from which the employees who have accumulated unpaid leave are paid. The noncurrent portion of the liability is not reported.

The amounts recorded as liabilities for all applicable compensated absences include salary-related payments associated with the payment of compensated absences, using the rates in effect at the balance sheet date.

WASHINGTON COUNTY, COLORADO
Notes to Financial Statements

Note A – Summary of significant accounting policies (continued)

A.12 – Accrued liabilities and long-term obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, payables and accrued liabilities that will be paid from governmental funds are reported on the governmental fund financial statements regardless of whether they will be liquidated with current resources. However, the noncurrent portion of compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they will be paid with current, expendable, available financial resources. Capital lease obligations and other long-term obligations that will be paid from governmental funds are not recognized as a liability in the fund financial statements until due.

A.13 – Fund balance

The Governmental Accounting Standards Board (GASB) has issued Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions* (GASB 54). This Statement defines the different type of fund balances that a governmental entity must use for financial reporting purposes.

GASB 54 requires the fund balance amounts to be properly reported within one of the fund balance categories listed below.

Nonspendable, such as fund balance associated with inventories, prepaid expenditures, long-term loans and notes receivable, and property held for resale (unless the proceeds are restricted, committed or assigned),

Restricted fund balance category includes amounts that can be spent only for the specific purposes stipulated by constitution, external resource providers, or through enabling legislation,

Committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the Board of County Commissioners (the County's highest level of decision-making authority),

Assigned fund balance classification are intended to be used by the government for specific purposes but do not meet the criteria to be classified as restricted or committed, and

Unassigned fund balance is the residual classification for the County's general fund and includes all spendable amounts not contained in the other classifications.

WASHINGTON COUNTY, COLORADO
Notes to Financial Statements

Note A – Summary of significant accounting policies (continued)

Committed fund balance is established by a formal passage of a resolution. This is typically done through the adoption and amendment of the budget. A fund balance commitment is further indicated in the budget document as a designation or commitment of the fund. Assigned fund balance is established by the Board of County Commissioners through adoption or amendment of the budget as intended for specific purpose (such as purchase of fixed assets, construction, debt service or for other purposes).

When both restricted and unrestricted resources are available in governmental funds, the County applies expenditures against restricted fund balance first, and followed by committed fund balance, assigned fund balance and unassigned fund balance.

A.14 – Net position

Net position represents the difference between assets and liabilities. Net investment in assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position are reported as restricted when there are liabilities imposed on their use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The County applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

A.15 – Interfund transactions

Quasi-external transactions are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed. All other interfund transactions, except quasi-external transactions and reimbursements, are reported as transfers. In general, the effect of interfund activity has been eliminated from the government-wide financial statements.

A.16 – Extraordinary and special items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the board of county commissioners and that are either unusual in nature or infrequent in occurrence. The County had no items that qualify for reporting as special items.

WASHINGTON COUNTY, COLORADO
Notes to Financial Statements

Note B – Cash and investments

Cash and deposits

Colorado State statutes govern the County's deposits of cash. The Public Deposit Protection Acts (PDPA) for banks and savings and loans require state regulators to certify eligible depositories for public deposits. The PDPA require eligible depositories with public deposits in excess of federal insurance levels to create a single institution collateral pool of defined eligible assets. Eligible collateral includes obligations of the United States, obligations of the State of Colorado or Colorado local governments and obligations secured by first lien mortgages on real property located in the state. The pool is to be maintained by another institution or held in trust for all uninsured public deposits as a group and not held in any individual government's name. The fair value of the assets in the pool must be at least equal to 102% of the aggregate uninsured deposits.

Custodial credit risk – deposits – Custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned to it. The County does not have a deposit policy for custodial credit risk. At year-end, the County had total deposits of \$10,591,794, of which \$933,356 was insured and \$9,658,438 was collateralized with securities held by the pledging institution's trust department or agent in the County's name. As of year-end, the Nursing Home had total deposits of \$1,005,544 of which \$309,847 was insured, and \$695,697 was collateralized with securities held by the pledging institution's trust department or agent in the Nursing Home's name.

Investments

Authorized investments - Investment policies are governed by Colorado State Statutes and the County's own investment policies and procedures. Investments of the County may include:

- Obligations of the U.S. Government such as treasury bills, notes and bonds
- Certain international agency securities
- General obligation and revenue bonds of United States local government entities
- Bankers acceptances of certain banks
- Commercial paper
- Local government investment pools
- Written repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts

WASHINGTON COUNTY, COLORADO
Notes to Financial Statements

Note B – Cash and investments (continued)

During the year, the County invested in ColoTrust (the Trust), an investment vehicle established for local government entities in Colorado to pool surplus funds. The State Securities Commission administers and enforces all State statutes governing the Trust. The Trust operates similarly to a money market fund and each share is equal in value to \$1.00. The Trust offers shares in two portfolios, COLOTRUST PRIME and COLOTRUST PLUS+. Both portfolios may invest in U.S. Treasury securities and repurchase agreements collateralized by U.S. Treasury securities. COLOTRUST PLUS+ may also invest in certain obligations of U.S. government agencies, highest rated commercial paper and repurchase agreements collateralized by certain obligations of U.S. government agencies. A designated custodial bank serves as custodian for the Trust's portfolios pursuant to a custodian agreement. The custodian acts as safekeeping agent for the Trust's investment portfolios and provides services as the depository in connection with direct investments and withdrawals. As of December 31, 2019, the County had invested \$4,082,555 in COLOTRUST PLUS+, an SEC Rule 2a7-like investment pool. Investments are valued at the net asset value (NAV) of \$1.00. The investment pools are routinely monitored by the Colorado Division of Securities with regard to operations and investments.

At year-end, the County had the following investments that were not categorized because they are not evidenced by specific securities due to the nature of the investment pools:

<u>Investment type</u>	<u>Fair value</u>	<u>Investment maturities (in years)</u>		
		<u>Less than 1</u>	<u>1-5</u>	<u>6-10</u>
ColoTrust	\$ 4,082,555	\$ 4,082,555	\$ -	\$ -
Annuity contracts	<u>8,632,668</u>	<u>-</u>	<u>8,632,668</u>	<u>-</u>
Total	<u>\$ 12,715,223</u>	<u>\$ 4,082,555</u>	<u>\$ 8,632,668</u>	<u>\$ -</u>

Interest rate risk – The County does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing rates.

Credit risk – State law limits investments in commercial paper, corporate bonds, and mutual bond funds to the highest rating from at least one nationally recognized rating agency at the time of purchase. The County has no investment policy that would further limit its investment choices. At year-end, the County's investment in ColoTrust was rated AAA by Standard and Poor's.

WASHINGTON COUNTY, COLORADO
Notes to Financial Statements

Note B – Cash and investments (continued)

The following table provides a reconciliation of cash and cash investments on the statement of net position:

Cash	\$ 8,851,457
Certificates of deposit	1,971,382
ColoTrust	4,082,555
Investments	<u>8,632,668</u>
Total cash and cash investments	<u>\$ 23,538,062</u>
<u>Statement of net position</u>	
Cash and cash investments – primary government	\$ 21,569,127
Cash and cash investments – component unit	935,016
Restricted cash and investments – primary government	859,859
Restricted cash and cash investments – component unit	<u>5,304</u>
Subtotal	23,369,306
<u>Statement of fiduciary net position</u>	
Cash and cash investments – agency funds	<u>168,756</u>
Total	<u>\$ 23,538,062</u>

Note C – Receivables

Receivables at year-end consist of the following:

	<u>Governmental Activities</u>	<u>Component Unit</u>	<u>Total Receivables</u>
Property taxes	\$ 4,816,963	\$ -	\$ 4,816,963
Other	741,346	-	741,346
Accounts	-	268,600	268,600
Grants	31,028	-	31,028
Due from other entities	<u>38,299</u>	<u>89,307</u>	<u>127,606</u>
Total	<u>\$ 5,627,636</u>	<u>\$ 357,907</u>	<u>\$ 5,985,543</u>

Property taxes are levied on December 15th and attach as a lien on property the following January 1st. They are payable in full by April 30th or are due in two equal installments on February 28th and June 15th. Washington County bills and collects property taxes for all taxing entities within the County. The tax receipts collected by the county are remitted to the County in the subsequent month.

WASHINGTON COUNTY, COLORADO
Notes to Financial Statements

Note D – Interfund transactions

The following is a summary of interfund borrowings for the year as presented in the fund financial statements:

<u>Due From</u>	<u>Due To</u>	<u>Amount</u>
Justice Center Fund	General Fund	\$ 5,098
General Fund	Road and Bridge Fund	750
Other governmental funds	General Fund	7,773
Other governmental funds	Justice Center Fund	<u>22,222</u>
Totals		<u>\$ 35,843</u>

All balances resulted from the time lag between the dates that (1) interfund reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

Note E – Capital assets

Capital asset activity for the year was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions/ Transfers</u>	<u>Ending Balance</u>
Governmental activities				
Land	\$ 256,233	\$ -	\$ -	\$ 256,233
Equipment	11,874,336	988,113	(126,974)	12,735,475
Buildings	11,149,448	148,673	-	11,298,121
Infrastructure	4,139,805	965,402	-	5,105,207
Accumulated depreciation	<u>(16,852,052)</u>	<u>(1,650,907)</u>	<u>126,974</u>	<u>(18,375,985)</u>
Net capital assets – governmental activities	<u>\$ 10,567,770</u>	<u>\$ 451,281</u>	<u>\$ -</u>	<u>\$ 11,019,051</u>

Depreciation expense was charged to programs of the primary government as follows:

Governmental activities	
General government	\$ 34,686
Public safety and judicial	468,134
Health and welfare	162,470
Auxiliary services	41,300
Culture and recreation	34,374
Public works	<u>909,943</u>
Total governmental activities	<u>\$ 1,650,907</u>

WASHINGTON COUNTY, COLORADO
Notes to Financial Statements

Note E – Capital assets (Continued)

Component unit	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions/ Transfers</u>	<u>Ending Balance</u>
Buildings and improvements	\$ 10,549,453	\$ 4,905	\$ -	\$ 10,554,358
Equipment	110,892	9,663	-	120,555
Accumulated depreciation	<u>(743,697)</u>	<u>(361,212)</u>	<u>-</u>	<u>(1,104,909)</u>
Net capital assets – component unit	<u>\$ 9,916,648</u>	<u>\$ (346,644)</u>	<u>\$ -</u>	<u>\$ 9,570,004</u>

Note F – Note receivable

Component Unit

On May 29, 2015, the Nursing Home entered into an agreement with Chase NMTC WCGH Investment Fund, LLC (the Fund) to loan \$2,128,039 to the Fund in order to facilitate financing for the construction of the new facility, which was completed in 2017. The agreement stipulates monthly interest payments for the first seven years, followed by principal and interest payments through loan maturity. The loan bears interest at a rate of 1.00%.

Annual requirements to maturity for the note receivable are as follows:

<u>Year ended December 31,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	\$ -	\$ 21,635	\$ 21,635
2021	-	21,576	21,576
2022	128,655	21,298	149,953
2023	255,234	19,086	274,320
2024	257,786	16,534	274,320
2025-2029	1,329,080	42,517	1,371,597
2030	<u>157,284</u>	<u>523</u>	<u>157,807</u>
Total	<u>\$ 2,128,039</u>	<u>\$ 143,169</u>	<u>\$ 2,271,208</u>

WASHINGTON COUNTY, COLORADO
Notes to Financial Statements

Note G – Long-term debt

The following is a summary of the changes in long-term debt for the year:

	<u>Beginning Balances</u>	<u>Additions</u>	<u>Reductions/ Adjustments</u>	<u>Ending Balances</u>	<u>Due within one year</u>
Governmental activities					
Bond payable	\$ 1,258,322	\$ -	\$ (1,258,322)	\$ -	\$ -
Deferred amount on refunding	(153,630)	-	153,630	-	-
Landfill closure and postclosure	601,217	19,853	-	621,070	-
Compensated absences	<u>142,689</u>	<u>-</u>	<u>(11,717)</u>	<u>130,972</u>	<u>-</u>
Total	<u>\$ 1,848,598</u>	<u>\$ 19,853</u>	<u>\$ (1,116,409)</u>	<u>\$ 752,042</u>	<u>\$ -</u>

Landfill closure and postclosure liability will be primarily liquidated by the Landfill Fund. The compensated absences attributable to the governmental activities will be liquidated primarily by the major governmental funds. The County believes that the current portion of compensated absences is negligible and is therefore not reported.

Prior year defeasance of debt

In prior years, the County defeased certain general obligation bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the County's financial statements. At year-end, \$1,120,653 of bonds outstanding are considered defeased.

Component Unit

	<u>Beginning Balances</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balances</u>	<u>Due within one year</u>
Nursing Home					
Compensated absences	\$ 40,145	\$ 4,507	\$ -	\$ 44,652	\$ -
Note payable	<u>11,403,037</u>	<u>-</u>	<u>(37,931)</u>	<u>11,365,106</u>	<u>35,105</u>
Totals	<u>\$ 11,443,182</u>	<u>\$ 4,507</u>	<u>\$ (37,931)</u>	<u>\$ 11,409,758</u>	<u>\$ 35,105</u>

The Nursing Home believes that the current portion of compensated absences is negligible and is therefore not reported.

WASHINGTON COUNTY, COLORADO
Notes to Financial Statements

Note G – Long-term debt (continued)

Notes payable

The Nursing Home entered into a \$1,275,420 note agreement with the Colorado Division of Housing dated May 15, 2015, due in monthly interest only payments through May 1, 2017, followed by monthly payments of \$3,225 through 2057. The interest rate for the agreement is 1.00%. The agreement provided for the disbursement of funds at the Nursing Home's request to facilitate the construction of the new facility. The Nursing Home's outstanding note with the Colorado Division of Housing in the amount of \$1,205,331 is secured by the new facility, including all fixtures and personal property of the Nursing Home. The outstanding note contains (1) a provision that in an event of default as defined in the note agreement, the Colorado Division of Housing may declare all indebtedness to be immediately due and payable, (2) to file a written notice of election and demand for sale with trustee, and (3) take any other appropriate action.

The Nursing Home entered into a \$550,000 note agreement with the Colorado Health Foundation dated May 26, 2015, due in monthly interest only payments through May 1, 2017, followed by monthly payments of \$1,391 through 2057. The interest rate for the agreement is 1.00%. The agreement provided for the disbursement of funds at the Nursing Home's request to facilitate the construction of the new facility. The Nursing Home's outstanding note with the Colorado Health Foundation in the amount of \$519,775 is secured by the new facility, including all fixtures and personal property of the Nursing Home. The outstanding note contains (1) a provision that in an event of default as defined in the note agreement, the Colorado Health Foundation may declare all indebtedness to be immediately due and payable, (2) to file a written notice of election and demand for sale with trustee, and (3) take any other appropriate action.

Annual debt service requirements to maturity for the notes payable are as follows:

<u>Year ended December 31,</u>	<u>Principal</u>	<u>Interest</u>
2020	\$ 35,105	\$ 15,667
2021	38,665	16,723
2022	39,054	16,335
2023	39,446	15,942
2024	39,842	15,546
2025-2029	205,296	71,646
2030-2034	215,817	61,124
2035-2039	226,877	50,064
2040-2044	238,505	38,437
2045-2049	250,728	26,213
2050-2054	263,578	13,364
2055-2057	<u>132,193</u>	<u>1,662</u>
Total	<u>\$ 1,725,106</u>	<u>\$ 342,723</u>

WASHINGTON COUNTY, COLORADO
Notes to Financial Statements

Note G – Long-term debt (continued)

Washington County Green House, LLC

As of December 31, 2019, Washington County Green House, LLC had long-term indebtedness of \$9,640,000. In May of 2015, Washington County Green House, LLC received the proceeds of four note payables to two separate CDEs related to new markets tax credit financing. The proceeds of this financing is used to construct, finance and own nursing home facilities in Akron, Colorado. Each CDE has issued two notes to Washington County Green House, LLC. Total proceeds of the four notes were \$9,640,000. No principal payments were made during the year. The notes payable have interest only payments through 2021.

Washington County Green House, LLC has made sinking fund deposits totaling \$100,000.

The four note agreements are secured by the facility, including all improvements and chattels, as well as receivables. The outstanding notes contain (1) a provision that in an event of default as defined in the note agreement, the lender may declare all indebtedness to be immediately due and payable, (2) to file a written notice of election and demand for sale with trustee, and (3) take any other appropriate action.

Annual debt service requirements to maturity for the notes payable are as follows:

<u>Year ended December 31,</u>	<u>Principal</u>	<u>Interest</u>
2020	\$ -	\$ 347,248
2021	-	346,299
2022	4,539,576	263,834
2023	112,874	181,712
2024	116,146	178,442
2025-2029	644,809	828,125
2030-2034	764,741	708,193
2035-2039	911,556	561,377
2040-2044	1,091,895	381,041
2045-2049	1,315,058	157,875
2050	<u>143,345</u>	<u>1,567</u>
Total	<u>\$ 9,640,000</u>	<u>\$ 3,955,713</u>

Landfill closure and postclosure care costs

The Governmental Accounting Standards Board has adopted Statement No. 18, Accounting for Municipal Solid Waste Landfill Closure and Postclosure Care Costs, which provides guidance for the accounting and financial reporting of these closure and postclosure care costs. State and federal laws and regulations require the County to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and

WASHINGTON COUNTY, COLORADO
Notes to Financial Statements

Note G – Long-term debt (continued)

monitoring functions at the site for thirty years after closure. Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the County reports a portion of these closure and postclosure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. The \$621,070 reported as landfill closure and postclosure care liability at year-end represents the cumulative amount reported to date based on 38.32 percent usage of the estimated capacity of the landfill. The County will recognize the remaining estimated cost of closure and postclosure care of \$999,527 as the remaining estimated capacity is filled. The estimated total current cost of the landfill closure and postclosure cost (\$1,620,597) is based on the amount that would be paid if all equipment, facilities, and services required to close, monitor and maintain the landfill were acquired at year-end. Closure and postclosure costs are estimated to be \$349,348 and \$1,271,249, respectively. The County expects to close the cell in the year 2043. Actual costs may be higher due to inflation, changes in technology, or changes in regulations. The County is required by state and federal laws and regulations to demonstrate financial assurance. The County is in compliance with these requirements through the local government financial test.

Note H – Risk management

Colorado Workers' Compensation Pool

The County is exposed to various risks of loss related to injuries of employees while on the job. The County joined together with other counties in the State of Colorado to form the County Workers' Compensation Pool (CWCP), a public entity risk pool currently operating as a common risk management and insurance program for its workers' compensation insurance coverage. The County's and Nursing Home's financial contributions for the year were \$216,630 and \$50,785, respectively. The intergovernmental agreement of formation of the CWCP provides that the pool will be financially self-sustaining through member contributions and additional assessments, if necessary, and the pool will purchase excess insurance through commercial companies for members' claims in excess of a specified self-insured retention, which is determined each policy year. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

Colorado Counties Casualty and Property Pool

The County is exposed to various risks of loss related to property and casualty losses. The County joined together with other counties in the State of Colorado to form the Colorado Counties Casualty and Property Pool (CAPP), a public entity risk pool currently operating as a common risk management and insurance program for member counties. The County's financial contribution for the year was \$197,704. The intergovernmental agreement of formation of the CAPP provides that the pool will be financially self-sustaining through member contributions and additional assessments, if necessary, and the pool will purchase

WASHINGTON COUNTY, COLORADO
Notes to Financial Statements

Note H – Risk management (continued)

excess insurance through commercial companies for members' claims in excess of a specified self-insured retention, which is determined each policy year.

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; claims relating to professional liability; and natural disasters. These risks are covered by commercial insurance purchased from independent third parties. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. There has been no significant reduction in insurance coverage from the prior year in any of the major categories of risk.

Note I – Pension plans

The County contributes to the Colorado County Officials and Employees Retirement Plan (the Plan), a defined contribution plan administered by the Colorado County Officials and Employees Retirement Association (CCOERA).

Benefit terms, including contribution requirements, for the Plan are established and may be amended by the Board of County Commissioners. The County's contribution is a minimum of 3% of covered salary, but may be increased beyond this amount. All eligible employees are required to contribute an amount equal to the contribution by the County. For the year employee contributions totaled \$109,500, and the County recognized pension expense of \$109,500.

Employees are immediately vested in their own contributions, County contributions, and earnings on those contributions.

Note J – Deferred compensation plans

The County has a deferred compensation plan created in accordance with the Internal Revenue Code Section 457. The plan is administered by an independent plan administrator through an administrative service agreement. The plan is available to all County employees working a minimum of twenty hours per week. Employees defer a portion of their salary until future years. Deferred compensation is not available to employees until termination, retirement, death or financial hardship.

Amendments to the laws governing Section 457 deferred compensation plans substantially became effective January 1, 1997. The County approved plan amendments such that plan assets are held in trust for the exclusive benefit of the plan participants and their beneficiaries. The assets will not be diverted to any other purpose.

WASHINGTON COUNTY, COLORADO
Notes to Financial Statements

Note K – Defined contribution plan

The Nursing Home maintains a SIMPLE Plan (the Plan), a defined contribution plan administered by Oppenheimer Funds.

Benefit terms, including contribution requirements, for the Plan are established and may be amended by the Nursing Home board of directors. The Nursing Home's contribution is 3% of covered salary. All eligible employees are allowed to contribute the lesser of 6% of covered salary or \$6,000. For the year, employee contributions totaled \$28,148, and the Nursing Home recognized pension expense of \$16,024.

Employees are immediately vested in their own contributions, Nursing Home contributions, and earnings on those contributions.

Note L – Joint venture

The County participates in the County Technical Services, Inc. Insurance Pool (the Pool). This joint venture does not meet the criteria for inclusion within the reporting entity because the Pool:

- is financially independent and responsible for its own financing deficits and entitled to its own surpluses,
- has a separate governing board from that of the County,
- has a separate management which is responsible for day to day operations and is accountable to the separate governing board,
- governing board and management have the ability to significantly influence operations by approving budgetary requests and adjustments, signing contracts, hiring personnel, exercising control over facilities and determining the outcome or disposition of matters affecting the recipients of services provided, and
- has absolute authority over all funds and fiscal responsibility including budgetary responsibility and reporting to state agencies and controls fiscal management.

The County has one member on the board. This board has final authority for all budgeting and financing of the joint venture.

Separate financial statements of the County Technical Services, Inc. Insurance Pool are available by contacting their administrative office in Denver, Colorado.

Note M – Commitments and contingencies

Federal and state funding

The County receives revenues from various federal and state grant programs which are subject to final review and approval by the grantor agencies. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time although the County expects such amounts, if any, to be immaterial.

WASHINGTON COUNTY, COLORADO
Notes to Financial Statements

Note M – Commitments and contingencies (continued)

TABOR Amendment

In November 1992, Colorado voters passed an amendment, commonly known as the Taxpayer's Bill of Rights (TABOR), to the State Constitution (Article X, Section 20) which limits the revenue raising and spending abilities of state and local governments. The limits on property taxes, revenue, and "fiscal year spending" include allowable annual increases tied to inflation and local growth. Fiscal year spending as defined by the amendment excludes spending from certain revenue and financing sources such as federal funds, gifts, property sales, fund transfers, damage awards, and fund reserves (balances). The amendment requires voter approval for any increase in mill levy or tax rates, new taxes, or creation of multi-year debt. Revenue earned in excess of the "spending limit" must be refunded or approved to be retained by the County under specified voting requirements by the entire electorate. In 1996, the voters of the County approved a ballot initiative permitting the County to retain, appropriate, and utilize, by retention for reserve, carryover fund balance, or expenditure, the full proceeds and revenues received from every source whatsoever, without limitation, in this fiscal year and all subsequent fiscal years notwithstanding any limitation of Article X, Section 20 of the Colorado Constitution. TABOR is complex and subject to judicial interpretation.

The County believes it is in compliance with the requirements of TABOR. However, the County has made certain interpretations of TABOR's language in order to determine its compliance. The County has restricted funds in the amount of \$468,000 in the General Fund and Contingent Fund in satisfaction of this requirement.

The Washington County Nursing Home considers itself to be an enterprise as defined by TABOR, thus being exempt from the provisions of the Amendment.

In addition, Washington County's electorate approved a ballot issue in May of 1996 that would allow the Washington County Nursing Home (if it should be determined that the Washington County Nursing Home does not qualify as an enterprise) to retain, appropriate, and utilize any and all revenues generated in 1993, 1994 and 1995 in excess of the limits imposed by Article X, Section 20 of the Colorado Constitution, and be authorized to retain, appropriate, collect and utilize, by retention for reserve, carryover fund balance, or expenditure, the full proceeds and revenues received from every source whatsoever, without limitation, in 1996 and all subsequent years.

Local government investment laws

The County Treasurer has invested funds in an annuity contract with a fair value at year-end of \$1,080,526 with a maturity date of four years from the date of purchase. Colorado Revised Statutes limit the maturity date for annuity contracts to no more than three years from the date of purchase. This may be a violation of local government investment laws.

WASHINGTON COUNTY, COLORADO
Notes to Financial Statements

Note M – Commitments and contingencies (continued)

Colorado local government budget laws

Colorado local government budget laws require the Board of County Commissioners to adopt a budget and an appropriations resolution for each fiscal year prior to the beginning of the fiscal year. A Board of County Commissioners shall not expend any moneys in excess of the amount appropriated by resolution. If either the budget or appropriations resolution is not adopted, then 90% of the last duly adopted budget and appropriations resolution shall be deemed to be budgeted and appropriated (C.R.S. 26-1-108(2)).

The Board of County Commissioners did not adopt an appropriations resolution for the current year. As such, 90% of the prior year appropriations resolution has been deemed appropriated for the current year. Amounts presented in the required supplementary information and the other supplementary information are based on the adopted, but unappropriated budget.

<u>Fund</u>	<u>Prior Year Appropriation</u>	<u>90% Prior Year Appropriation</u>	<u>Supplemental Appropriation</u>	<u>Total Appropriation</u>	<u>Actual Expenses</u>	<u>Variance</u>
General	\$ 4,511,693	\$ 4,060,524	\$ -	\$ 4,060,524	\$ 4,590,932	\$ (530,408)
Road and Bridge	5,375,505	4,837,955	-	4,837,955	4,263,448	574,507
Human Services	869,745	782,771	50,000	832,771	1,009,214	(176,443)
Solid Waste Disposal	311,293	280,164	-	280,164	161,342	118,822
Justice Center	3,593,187	3,233,868	625,000	3,858,868	4,131,441	(272,573)
Television Translator	54,000	48,600	-	48,600	56,554	(7,954)
Conservation Trust	50,000	45,000	-	45,000	1,200	43,800
Capital Expenditures	367,000	330,300	-	330,300	462,498	(132,198)
Contingent	40,000	36,000	-	36,000	-	36,000
Health Care	599,104	539,194	120,000	659,194	777,392	(118,198)
Medical Reserve	10,000	9,000	-	9,000	-	9,000
Total County	<u>\$ 15,781,527</u>	<u>\$ 14,203,376</u>	<u>\$ 795,000</u>	<u>\$ 14,998,376</u>	<u>\$ 15,454,021</u>	<u>\$ (455,645)</u>
Nursing Home	<u>\$ 3,122,927</u>	<u>\$ 2,810,634</u>	<u>\$ 100,000</u>	<u>\$ 2,910,634</u>	<u>\$ 3,331,451</u>	<u>\$ (420,817)</u>

Expenses exceeded deemed and supplemental appropriations by \$455,645 and \$420,817 for the County and the Nursing Home, respectively, which may be in violation of Colorado Local Government Budget Laws.

Contingent liabilities

The County is a defendant in various threatened or pending lawsuits that have arisen in the normal course of business. The ultimate liability that might result from the financial resolution of these matters is not presently determinable. Adequate insurance is carried to cover actual damages in most cases. Management and legal counsel are of the opinion that the final outcome of the claims will not have a material adverse effect on the County's financial statements.

WASHINGTON COUNTY, COLORADO
Notes to Financial Statements

Note N - Noncash program activity

Schedule of EBT Authorizations, Warrant Expenditures and Total Expenditures

Program	A County EBT Authorizations	B County Share of Authorizations	C Expenditures by County Warrant	D County EBT Authorizations plus Expenditures by County Warrant (Col. A + Col. C)	E Total Expenditures (Col. B + Col. C)
Colorado works	81,612	20,283	76,388	158,000	96,671
Child care	49,378	8,267	36,067	85,445	44,334
Child welfare	117,647	19,921	432,502	550,149	452,423
County administration	-	-	208,113	208,113	208,113
Core services	33,831	5,994	17,187	51,018	23,181
Adult protective services	-	-	56,620	56,620	56,620
Child support	-	-	33,274	33,274	33,274
Low-income home energy assistance	105,448	-	12,071	117,519	12,071
Aid to needy disabled	21,093	4,218	-	21,093	4,218
Old age pension	86,161	-	5,148	91,309	5,148
Food assistance job search	-	-	10,350	10,350	10,350
Parental fee	-	-	1,267	1,267	1,267
PSSF grant	-	-	35,235	35,235	35,235
Miscellaneous	2,370	119	26,190	28,560	26,309
Subtotal	497,540	58,802	950,412	1,447,952	1,009,214
Food assistance	510,983	-	-	510,983	-
Grand total	1,008,523	58,802	950,412	1,958,935	1,009,214

- A. Welfare payments authorized by the Washington County Department of Human Services. These debit cards or by electronic funds transfer (EFT).
- B. County share of EBT authorizations. These amounts are settled monthly by a reduction of State cash advances to the county.
- C. Expenditures made by county warrants or other county payment methods.
- D. This represents the total cost of the welfare programs that are administered by Washington County.
- E. This total matches the expenditures on the Human Services Fund - Budgetary Comparison Schedule.

Required Supplementary Information

Required supplementary information includes financial information and disclosures that are required by the Governmental Accounting Standards Board but are not considered a part of the basic financial statements. Such information includes:

- Budgetary Comparison Schedule – General Fund
- Budgetary Comparison Schedule – Road and Bridge Fund
- Budgetary Comparison Schedule – Human Services Fund
- Budgetary Comparison Schedule – Solid Waste Disposal Fund
- Budgetary Comparison Schedule – Justice Center Fund
- Notes to the Required Supplementary Information

WASHINGTON COUNTY, COLORADO
General Fund
Budgetary Comparison Schedule
For the Year Ended December 31, 2019

	Budgeted Amounts			Variance with Final Budget Favorable (Unfavorable)
	Original	Final	Actual	
Revenues				
Taxes				
General property	\$ 3,521,682	\$ 3,521,682	\$ 3,518,927	\$ (2,755)
Delinquent taxes and interest	230	230	7,017	6,787
Tax advertising	4,800	4,800	4,140	(660)
Tax sale	2,000	2,000	953	(1,047)
Severance tax			21,658	21,658
Total taxes	3,528,712	3,528,712	3,552,695	23,983
Intergovernmental				
Federal and state grants	44,700	44,700	79,966	35,266
Cigarette taxes	320	320	755	435
State veterans affairs	6,000	6,000	14,700	8,700
Total intergovernmental	51,020	51,020	95,421	44,401
Fines and forfeitures	2,600	2,600	2,333	(267)
Licenses and permits	9,500	9,500	11,219	1,719
Charges for services				
Public trustee's fees			3,811	3,811
County clerk's fees	200,000	200,000	178,921	(21,079)
County treasurer's fees	300,000	300,000	286,649	(13,351)
Sheriff's fees	21,300	21,300	13,788	(7,512)
Rents	17,000	17,000	29,018	12,018
Law enforcement contracts	240,000	240,000	241,015	1,015
Total charges for services	778,300	778,300	753,202	(25,098)
Miscellaneous				
County fair	294,540	294,540	281,213	(13,327)
Earnings on investments	120,000	120,000	319,332	199,332
Insurance proceeds			29,939	29,939
Other revenues	52,795	52,795	14,943	(37,852)
Total miscellaneous	467,335	467,335	645,427	178,092
Total revenues	4,837,467	4,837,467	5,060,297	222,830

	Budgeted Amounts			Variance with Final Budget Favorable (Unfavorable)
	Original	Final	Actual	
Expenditures				
General government				
Commissioners				
Salaries	187,200	187,200	192,014	(4,814)
Employee benefits	47,408	47,408	48,569	(1,161)
Workman's compensation	334	334	331	3
Telephone	1,000	1,000	1,778	(778)
Postage and supplies	2,400	2,400	1,562	838
Mileage and expenses	7,500	7,500	7,106	394
Dues and meetings	21,000	21,000	17,293	3,707
Total commissioners	266,842	266,842	268,653	(1,811)
Attorney				
Salaries	67,848	67,848	8,331	59,517
Employee benefits	5,136	5,136	640	4,496
Workman's compensation	180	180	152	28
Professional services	8,000	8,000	105,601	(97,601)
Telephone	300	300		300
Postage	100	100		100
Dues and meetings	300	300		300
Office supplies	1,100	1,100	545	555
Total attorney	82,964	82,964	115,269	(32,305)
Planning and zoning				
Building inspector fees	1,350	1,350	750	600
Postage	30	30		30
Mileage and expenses	4,000	4,000	3,012	988
Operating supplies	2,500	2,500	671	1,829
Total planning and zoning	7,880	7,880	4,433	3,447
Auditor - contract services				
Contract services	26,000	26,000	24,050	1,950
Total auditor	26,000	26,000	24,050	1,950

(continued)

WASHINGTON COUNTY, COLORADO
General Fund
Budgetary Comparison Schedule
For the Year Ended December 31, 2019

(continued)

	Budgeted Amounts		Actual	Variance with Final Budget Favorable (Unfavorable)
	Original	Final		
Administration				
Salaries	90,730	90,730	132,273	(41,543)
Employee benefits	28,495	28,495	59,940	(31,445)
Workman's compensation	300	300	213	87
Insurance	54,000	54,000	55,487	(1,487)
Copier expense	4,000	4,000	2,775	1,225
Telephone	5,100	5,100	6,844	(1,744)
Advertising and legal notices	8,500	8,500	7,863	637
Mileage and expenses	400	400	1,273	(873)
Dues and meetings	3,500	3,500	2,434	1,066
Office supplies	9,400	9,400	11,811	(2,411)
Computer lease	26,112	26,112	28,913	(2,801)
Employee review committee	4,000	4,000	5,042	(1,042)
Total administration	234,537	234,537	314,868	(80,331)
Clerk and recorder				
Salaries	166,729	166,729	157,095	9,634
Employee benefits	41,404	41,404	49,284	(7,880)
Workman's compensation	550	550	236	314
Professional services	1,000	1,000	770	230
Maintenance contracts	13,000	13,000	7,752	5,248
Copier expense	800	800	95	705
Telephone	2,400	2,400	1,850	550
Postage	6,000	6,000	6,308	(308)
Advertising	500	500	1,246	(746)
Dues and meetings	7,000	7,000	4,134	2,866
Office supplies	7,000	7,000	18,263	(11,263)
Clerk technology			22,272	(22,272)
Total clerk and recorder	246,383	246,383	269,305	(22,922)
Elections				
Election judge fees	6,000	6,000	6,452	(452)
Professional services	7,000	7,000	8,277	(1,277)
Copier expense	50	50	53	(3)
Telephone	250	250	1,681	(1,431)
Postage	1,000	1,000	1,008	(8)
Advertising and legal notices	500	500	680	(180)

	Budgeted Amounts		Actual	Variance with Final Budget Favorable (Unfavorable)
	Original	Final		
Dues and meetings	1,000	1,000	243	757
Office supplies	5,000	5,000	5,051	(51)
Capital lease	19,000	19,000	18,423	577
Total elections	39,800	39,800	41,868	(2,068)
Drivers license				
Salaries	63,067	63,067	45,687	17,380
Employee benefits	34,534	34,534	21,912	12,622
Copier expense	400	400	162	238
Telephone	900	900	1,610	(710)
Postage	200	200	75	125
Advertising and legal notices	500	500	422	78
Dues and meetings	10,000	10,000	3,606	6,394
Office supplies	1,000	1,000	1,126	(126)
Total drivers license	110,601	110,601	74,600	36,001
Public trustee				
Salaries	11,350	11,350	5,604	5,746
Employee benefits	869	869	429	440
Telephone	250	250	312	(62)
Dues and meetings	1,750	1,750	592	1,158
Office supplies	400	400	448	(48)
Total public trustee	14,619	14,619	7,385	7,234
Treasurer				
Salaries	159,856	159,856	149,394	10,462
Employee benefits	41,820	41,820	32,133	9,687
Workman's compensation	350	350	232	118
Copier expense	1,300	1,300	166	1,134
Telephone	3,000	3,000	2,406	594
Postage	7,200	7,200	4,802	2,398
Advertising and legal notices	5,000	5,000	5,747	(747)
Dues and meetings	4,000	4,000	1,781	2,219
Office supplies	4,000	4,000	5,249	(1,249)
Computer lease	33,616	33,616	30,815	2,801
Total treasurer	260,142	260,142	232,725	27,417

(continued)

WASHINGTON COUNTY, COLORADO
General Fund
Budgetary Comparison Schedule
For the Year Ended December 31, 2019

(continued)

	Budgeted Amounts		Actual	Variance with Final Budget Favorable (Unfavorable)
	Original	Final		
Assessor				
Salaries	177,516	177,516	142,710	34,806
Employee benefits	62,660	62,660	39,558	23,102
Workman's compensation	2,600	2,600	2,152	448
Professional services	25,300	25,300	25,300	-
Maintenance contracts	5,800	5,800	4,200	1,600
Copier expense	800	800	160	640
Telephone	3,000	3,000	2,728	272
Postage	4,000	4,000	3,499	501
Advertising and legal notices	375	375		375
Dues and meetings	3,000	3,000	5,651	(2,651)
Vehicle fuel and maintenance	700	700	165	535
Office supplies	2,500	2,500	3,768	(1,268)
Computer lease	40,000	40,000	39,844	156
Total assessor	328,251	328,251	269,735	58,516
Maintenance				
Salaries	210,986	210,986	202,640	8,346
Employee benefits	87,099	87,099	84,038	3,061
Unemployment insurance	6,350	6,350	3,231	3,119
Workman's compensation	9,000	9,000	9,579	(579)
Courthouse repairs	22,000	22,000	25,327	(3,327)
Small tools	4,000	4,000	1,061	2,939
Utilities	28,540	28,540	21,345	7,195
Telephone			190	(190)
Vehicle fuel and maintenance	2,600	2,600	1,284	1,316
Janitorial tools and supplies	2,500	2,500	3,040	(540)
Total maintenance	373,075	373,075	351,735	21,340
Information Technology				
Salaries	59,500	59,500	49,762	9,738
Employee benefits	14,789	14,789	12,424	2,365
Workman's compensation	600	600	80	520
Professional services	10,000	10,000	6,508	3,492
Telephone	400	400	746	(346)
Dues and meetings	3,000	3,000	2,171	829

	Budgeted Amounts		Actual	Variance with Final Budget Favorable (Unfavorable)
	Original	Final		
Vehicle maintenance	750	750	67	683
Office supplies	2,000	2,000	2,616	(616)
Total information technology	91,039	91,039	74,374	16,665
Total general government	2,082,133	2,082,133	2,049,000	33,133
Judicial and public safety				
District attorney				
Annual fees	110,000	110,000	108,046	1,954
Total district attorney	110,000	110,000	108,046	1,954
Sheriff				
Salaries	600,929	600,929	535,924	65,005
Employee benefits	193,089	193,089	190,002	3,087
Workman's compensation	15,000	15,000	10,937	4,063
Insurance	8,000	8,000	9,789	(1,789)
Equipment repairs	10,500	10,500	10,513	(13)
Copier expense	4,000	4,000	4,833	(833)
Communications	9,840	9,840	3,425	6,415
Telephone	15,000	15,000	20,112	(5,112)
Postage	500	500	237	263
Advertising	500	500	430	70
Supplies and uniforms	12,500	12,500	12,063	437
Dues and meetings	12,000	12,000	8,761	3,239
Training	15,000	15,000	10,911	4,089
Shooting supplies	3,000	3,000	2,346	654
Vehicle maintenance	50,000	50,000	39,372	10,628
Office supplies	6,000	6,000	5,736	264
Drug testing	1,000	1,000	679	321
Dog pound supplies	1,000	1,000	983	17
Investigations line	3,500	3,500	3,398	102
Miscellaneous	2,700	2,700	1,058	1,642
Computer upgrade	7,500	7,500	6,971	529
Records archiving	5,000	5,000		5,000
Total sheriff	976,558	976,558	878,480	98,078

(continued)

WASHINGTON COUNTY, COLORADO
General Fund
Budgetary Comparison Schedule
For the Year Ended December 31, 2019

(continued)

	Budgeted Amounts		Actual	Variance with Final Budget Favorable (Unfavorable)
	Original	Final		
Jail				
Court maintenance	43,640	43,640	43,640	-
City inmate lodging	287,275	287,275	287,276	(1)
Total jail	330,915	330,915	330,916	(1)
Coroner				
Salaries	36,320	36,320	35,174	1,146
Employee benefits	18,301	18,301	18,830	(529)
Workman's compensation	250	250	126	124
Coroner's fees	500	500		500
Autopsies/toxicology	16,000	16,000	16,819	(819)
Mileage and cell phone	3,000	3,000	1,754	1,246
Dues and meetings	6,000	6,000	2,722	3,278
Office supplies	500	500	539	(39)
Coroner's supplies	1,500	1,500	2,680	(1,180)
Total coroner	82,371	82,371	78,644	3,727
Emergency preparedness				
Salaries	40,572	40,572	40,623	(51)
Employee benefits	4,380	4,380	4,382	(2)
Workman's compensation	200	200	121	79
Vehicle repairs	500	500	88	412
Rent	6,400	6,400	4,800	1,600
Utilities	1,000	1,000	1,440	(440)
Telephone	500	500	875	(375)
Postage	50	50		50
Fuel	3,000	3,000	1,406	1,594
Dues and meetings	1,750	1,750	626	1,124
Office supplies and equipment	1,500	1,500	541	959
Hazmat response	3,000	3,000		3,000
Grant expenditures	1,500	1,500		1,500
Total emergency preparedness	64,352	64,352	54,902	9,450
Total judicial and public safety	1,564,196	1,564,196	1,450,988	113,208

	Budgeted Amounts			Variance with Final Budget Favorable (Unfavorable)
	Original	Final	Actual	
Health and welfare				
Allocations to other agencies	77,400	77,400	76,087	1,313
Total health and welfare	77,400	77,400	76,087	1,313
Auxiliary services				
Extension service				
Salaries	71,432	71,432	65,541	5,891
Employee benefits	21,335	21,335	21,083	252
Workman's compensation	110	110	107	3
Fees to CSU	151,495	151,495	150,827	668
Repairs and maintenance	2,500	2,500	7,275	(4,775)
Copier expense	3,000	3,000		3,000
Telephone	1,200	1,200	982	218
Postage	1,490	1,490	1,149	341
Office supplies	3,550	3,550	3,346	204
Computer training	700	700	496	204
Total extension services	256,812	256,812	250,806	6,006
County fair				
Eastern Colorado roundup	109,200	109,200	112,966	(3,766)
County carnival	15,700	15,700	16,534	(834)
Fairgrounds complex	53,300	53,300	65,693	(12,393)
Junior livestock sale	203,000	203,000	202,391	609
Royalty expenses	5,100	5,100	3,483	1,617
Total county fair	386,300	386,300	401,067	(14,767)
Bookmobile	9,800	9,800	9,750	50
Veterans office				
Salaries	14,700	14,700	14,700	-
Employee benefits	1,118	1,118	1,125	(7)
Telephone	400	400	1,617	(1,217)
Postage	125	125		125
Mileage and expenses	1,800	1,800	1,008	792
Office supplies	100	100	162	(62)
Total veterans office	18,243	18,243	18,612	(369)

(continued)

WASHINGTON COUNTY, COLORADO
General Fund
Budgetary Comparison Schedule
For the Year Ended December 31, 2019

(continued)

	Budgeted Amounts		Actual	Variance with Final Budget Favorable (Unfavorable)
	Original	Final		
Economic development				
SBDC fee	600	600		600
Advertising	1,000	1,000		1,000
Mileage and expenses	500	500		500
Economic development	5,000	5,000		5,000
Total economic development	7,100	7,100	-	7,100
W-Y communication center	230,400	230,400	225,055	5,345
Total auxiliary services	908,655	908,655	905,290	3,365
Miscellaneous				
Treasurer's fees and other	105,000	105,000	109,567	(4,567)
Total expenditures	4,737,384	4,737,384	4,590,932	146,452
Net change in fund balance	\$ 100,083	\$ 100,083	469,365	\$ 369,282
Fund balance at beginning of year			4,748,085	
Fund balance at end of year			\$ 5,217,450	

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WASHINGTON COUNTY, COLORADO
Road and Bridge Fund
Budgetary Comparison Schedule
For the Year Ended December 31, 2019

	Budgeted Amounts			Variance with Final Budget Favorable (Unfavorable)
	Original	Final	Actual	
Revenues				
Taxes				
General property	\$ 183,421	\$ 183,421	\$ 183,277	\$ (144)
Specific ownership	520,000	520,000	643,425	123,425
Delinquent taxes and interest	36	36	365	329
Total taxes	703,457	703,457	827,067	123,610
Intergovernmental				
Highway users tax	3,175,000	3,175,000	3,950,158	775,158
Motor vehicle fees	25,500	25,500	27,236	1,736
Mineral lease	5,000	5,000	5,193	193
Impact assistance	9	9	9	-
Total intergovernmental	3,205,509	3,205,509	3,982,596	777,087
Licenses and permits	1,000	1,000		(1,000)
Charges for services				
Easements and fees	500	500	460	(40)
Miscellaneous				
Other revenues	500	500	2,723	2,223
Total revenues	3,910,966	3,910,966	4,812,846	901,880
Expenditures				
General government				
Treasurer's fees	32,000	32,000	35,727	(3,727)
Remittance to municipalities	6,050	6,050	6,050	-
Total general government	38,050	38,050	41,777	(3,727)
Public works				
Construction	1,716,000	1,716,000	1,424,689	291,311

	Budgeted Amounts			Variance with Final Budget Favorable (Unfavorable)
	Original	Final	Actual	
Maintenance of condition				
Salaries	1,136,920	1,136,920	1,030,685	106,235
Employee benefits	359,070	359,070	372,105	(13,035)
Fuel	382,600	382,600	353,241	29,359
Operating supplies	362,000	362,000	468,695	(106,695)
Total maintenance of condition	2,240,590	2,240,590	2,224,726	15,864
Supervisors				
Salaries	142,800	142,800	131,267	11,533
Employee benefits	46,648	46,648	42,005	4,643
Workman's compensation	72,000	72,000	79,285	(7,285)
Insurance	55,500	55,500	60,009	(4,509)
Utilities and telephone	31,000	31,000	27,887	3,113
Operating supplies	5,500	5,500	7,767	(2,267)
Equipment warranties	40,000	40,000		40,000
Total supervisors	393,448	393,448	348,220	45,228
Administrative				
Salaries	11,341	11,341	1,569	9,772
Employee benefits	3,516	3,516	152	3,364
Total administrative	14,857	14,857	1,721	13,136
Total public works	4,364,895	4,364,895	3,999,356	365,539
Capital outlay	445,000	445,000	222,315	222,685
Total expenditures	4,847,945	4,847,945	4,263,448	584,497
Net change in fund balance	\$ (936,979)	\$ (936,979)	549,398	\$ 1,486,377
Fund balance at beginning of year			7,703,838	
Fund balance at end of year			\$ 8,253,236	

WASHINGTON COUNTY, COLORADO
Human Services Fund
Budgetary Comparison Schedule
For the Year Ended December 31, 2019

	Budgeted Amounts		Actual	Variance with Final Budget Favorable (Unfavorable)
	Original	Final		
Revenues				
Taxes				
General property	\$ 256,789	\$ 256,789	\$ 257,080	\$ 291
Delinquent taxes and interest	150	150	33	(117)
Total taxes	256,939	256,939	257,113	174
Intergovernmental				
Colorado works	52,725	52,725	75,499	22,774
Child care	20,001	20,001	35,037	15,036
Child welfare	264,960	264,960	342,637	77,677
County administration	120,116	120,116	146,132	26,016
Core services	34,445	34,445	16,958	(17,487)
Child support	27,060	27,060	23,783	(3,277)
Low-income home energy assistance	13,000	13,000	11,228	(1,772)
Old age pension	6,000	6,000	5,148	(852)
Food assistance job search	7,025	7,025	5,866	(1,159)
Adult protective services	28,384	28,384	44,291	15,907
Federal and state incentives	6,000	6,000	6,366	366
Senate Bill 80	500	500		(500)
Parental fee	2,500	2,500	1,267	(1,233)
Enhanced funding	3,500	3,500	2,958	(542)
PSSF grant	40,000	40,000	35,235	(4,765)
Miscellaneous	4,100	4,100	14,365	10,265
Total intergovernmental	630,316	630,316	766,770	136,454
Total revenues	887,255	887,255	1,023,883	136,628

	Budgeted Amounts		Actual	Variance with Final Budget Favorable (Unfavorable)
	Original	Final		
Expenditures				
Health and welfare				
Colorado works	88,500	88,500	96,671	(8,171)
Child care	33,615	33,615	44,334	(10,719)
Child welfare	346,029	346,029	452,423	(106,394)
County administration	201,900	201,900	208,113	(6,213)
Core services	37,129	37,129	23,181	13,948
Child support	41,000	41,000	33,274	7,726
Low-income home energy assistance	13,000	13,000	12,071	929
Old age pension	6,000	6,000	5,148	852
Food assistance job search	13,800	13,800	10,350	3,450
Adult protective services	35,480	35,480	56,620	(21,140)
Senate Bill 80	500	500		500
Parental fee	2,500	2,500	1,267	1,233
Aide to the needy disabled	3,000	3,000	4,218	(1,218)
PSSF grant	40,000	40,000	35,235	4,765
Miscellaneous	19,900	19,900	26,309	(6,409)
Appropriated Reserves		50,000		50,000
Total expenditures	882,353	932,353	1,009,214	(76,861)
Net change in fund balance	\$ 4,902	\$ (45,098)	14,669	\$ 59,767
Fund balance at beginning of year			849,150	
Fund balance at end of year			\$ 863,819	

WASHINGTON COUNTY, COLORADO
Solid Waste Disposal Fund
Budgetary Comparison Schedule
For the Year Ended December 31, 2019

	Budgeted Amounts			Variance with Final Budget Favorable (Unfavorable)
	Original	Final	Actual	
Revenues				
Taxes				
General property	\$ 220,105	\$ 220,105	\$ 219,933	\$ (172)
Delinquent taxes and interest	10	10	433	423
Total taxes	220,115	220,115	220,366	251
Intergovernmental				
Impact assistance	12	12	11	(1)
Charges for services				
Landfill charges	64,000	64,000	89,524	25,524
Miscellaneous				
Earnings on investment	10	10	16,039	16,029
Total revenues	284,137	284,137	325,940	41,803
Expenditures				
General government				
Treasurer's fees	6,700	6,700	7,430	(730)
Public works				
Salaries	71,524	71,524	64,062	7,462
Employee benefits	19,937	19,937	10,481	9,456
Workman's compensation	4,700	4,700	4,292	408
Insurance	2,600	2,600	4,788	(2,188)
Utilities	1,700	1,700	1,437	263
Telephone	1,500	1,500	1,336	164
Dues and meetings	5,000	5,000	6,528	(1,528)
Fuel	10,000	10,000	8,965	1,035
Vehicle maintenance	1,500	1,500	568	932

	Budgeted Amounts			Variance with Final Budget Favorable (Unfavorable)
	Original	Final	Actual	
Office supplies	300	300	15	285
Operating supplies	110,000	110,000	51,440	58,560
Import cover dirt	26,250	26,250		26,250
Total public works	255,011	255,011	153,912	101,099
Total expenditures	261,711	261,711	161,342	100,369
Net change in fund balance	\$ 22,426	\$ 22,426	164,598	\$ 142,172
Fund balance at beginning of year			1,239,977	
Fund balance at end of year			\$ 1,404,575	

WASHINGTON COUNTY, COLORADO
Justice Center Fund
Budgetary Comparison Schedule
For the Year Ended December 31, 2019

	Budgeted Amounts			Variance with Final Budget Favorable (Unfavorable)
	Original	Final	Actual	
Revenues				
Charges for services				
Inmate housing and related revenues	\$ 3,734,414	\$ 3,734,414	\$ 3,662,103	\$ (72,311)
Miscellaneous				
Other revenues			3,588	3,588
Total revenues	3,734,414	3,734,414	3,665,691	(68,723)
Expenditures				
General government				
Treasurer's fees	39,000	39,000	35,856	3,144
Public safety				
Detention and medical operations				
Salaries	774,398	774,398	699,293	75,105
Employee benefits	192,003	192,003	174,662	17,341
Unemployment insurance	25,000	25,000	848	24,152
Workman's compensation	47,757	47,757	44,603	3,154
Insurance	42,000	42,000	30,100	11,900
Repairs and maintenance	65,000	65,000	72,139	(7,139)
Copier usage	4,000	4,000	4,993	(993)
Utilities	140,000	140,000	130,839	9,161
Telephone	12,000	12,000	17,920	(5,920)
Postage	500	500	15	485
Uniforms	4,500	4,500	4,188	312
Dues and meetings	8,000	8,000	9,732	(1,732)
Training	3,000	3,000	3,143	(143)
Office supplies	6,000	6,000	6,544	(544)
Kitchen equipment and supplies	5,000	5,000	4,197	803
Inmate meal expenses	344,020	344,020	340,660	3,360
Inmate medical expenses	520,000	520,000	512,787	7,213
Inmate supplies	10,000	10,000	28,803	(18,803)
Janitorial supplies	8,000	8,000	8,250	(250)
Laundry	5,000	5,000	6,311	(1,311)
Random drug testing	2,500	2,500	1,351	1,149
Miscellaneous	6,000	6,000	6,862	(862)
Community outreach programs	1,500	1,500	1,259	241
Computer upgrade	13,500	13,500	15,686	(2,186)
Total detention and medical operations	2,239,678	2,239,678	2,125,185	114,493

	Budgeted Amounts			Variance with Final Budget Favorable (Unfavorable)
	Original	Final	Actual	
Detention transportation				
Salaries	112,442	112,442	109,378	3,064
Employee benefits	26,500	26,500	19,023	7,477
Telephone	1,500	1,500	1,474	26
Uniforms	2,000	2,000	1,846	154
Dues and meetings	250	250	230	20
Training	4,000	4,000	2,599	1,401
Vehicle fuel and maintenance	21,000	21,000	18,787	2,213
Operating supplies	500	500		500
Inmate transportation	2,000	2,000	810	1,190
Total detention transportation	170,192	170,192	154,147	16,045
Administration				
Salaries	257,033	257,033	178,025	79,008
Employee benefits	90,775	90,775	72,038	18,737
Telephone	1,500	1,500	2,045	(545)
Advertising and legal notices	1,000	1,000	219	781
Uniforms	750	750	85	665
Dues and meetings	1,000	1,000		1,000
State treatment	70,000	70,000	93,088	(23,088)
Training	5,000	5,000	1,842	3,158
Vehicle maintenance			56	(56)
Office supplies	1,000	1,000	122	878
Total administration	428,058	428,058	347,520	80,538
Total public safety	2,837,928	2,837,928	2,626,852	211,076
Capital outlay	160,000	160,000	191,897	(31,897)
Debt service				
Principal	661,830	1,286,830	1,258,322	28,508
Interest and fiscal charges			18,514	(18,514)
Total debt service	661,830	1,286,830	1,276,836	9,994
Total expenditures	3,698,758	4,323,758	4,131,441	192,317
Net change in fund balance	\$ 35,656	\$ (589,344)	(465,750)	\$ 123,594
Fund balance at beginning of year			4,332,496	
Fund balance at end of year			\$ 3,866,746	

WASHINGTON COUNTY, COLORADO
Notes to Required Supplementary Information

Note A – Budgetary data

Annual budgets are established for all funds of the County. Budgets for all funds are adopted on a basis consistent with generally accepted accounting principles.

An appropriated budget for the entity as a whole is prepared on a detailed basis. Revenues are budgeted by source. Expenditures are budgeted by department and the major divisions thereof and by each independent office and agency and by the principal objects of expenditure. The legal level of control is considered to be at the individual fund level and expenditures may not exceed appropriations at this level. All budget revisions at this level are subject to final review and approval by the Board of County Commissioners. Within these control levels, management may transfer appropriations without the Board of County Commissioners approval. Revisions to the budget were made throughout the year.

The County follows these procedures in establishing the budgetary data reflected in the financial statements:

- Prior to October 15th, the budget officer submits to the Board of County Commissioners a proposed operating budget for the fiscal year commencing the following January 1st for all funds, except agency funds.
- The budget is prepared using the modified accrual basis of accounting.
- Public hearings are conducted to obtain taxpayer comments.
- Prior to December 31st, the budget is legally adopted through passage of adoption and appropriation resolutions.

Other Supplementary Information

Other supplementary information includes financial statements and schedules not required by the Governmental Accounting Standards Board, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

Such statements and schedules include:

- Combining Statements and Budgetary Comparison Schedules – Nonmajor Governmental Funds

WASHINGTON COUNTY, COLORADO
Nonmajor Governmental Funds
Combining Balance Sheet
For the Year Ended December 31, 2019

	Special Revenue Funds			
	Television Translator Fund	Conservation Trust Fund	Capital Expenditures Fund	Contingent Fund
Assets				
Cash and cash investments	\$ 61,103	\$ 250,502	\$ 434,047	\$ 266,755
Property taxes receivable	39,808		239,008	
Due from other funds			22,222	
Other receivables				
Inventories				
Total assets	\$ 100,911	\$ 250,502	\$ 695,277	\$ 266,755
Liabilities				
Accounts payable	\$ 4,177		\$ 161,777	
Accrued salaries and benefits				
Cash held for others				
Total liabilities	4,177	\$ -	161,777	\$ -
Deferred inflows of resources				
Deferred property tax revenues	39,808		239,008	
Total deferred inflows of resources	39,808	-	239,008	-
Fund balance				
Nonspendable for:				
Inventories				
Restricted for:				
Emergencies				266,755
Culture and recreation		250,502		
Committed to:				
Capital projects			294,492	
Culture and recreation	56,926			
Debt service				
Health and welfare				
Total fund balance	56,926	250,502	294,492	266,755
Total liabilities, deferred inflows of resources and fund balance	\$ 100,911	\$ 250,502	\$ 695,277	\$ 266,755

Special Revenue Funds		
Health Care Fund	Medical Reserve Corp Fund	Total Nonmajor Governmental Funds
\$ 1,818,063	\$ 10,413	\$ 2,840,883
		278,816
7,773		29,995
128,714		128,714
27,725		27,725
<u>\$ 1,982,275</u>	<u>\$ 10,413</u>	<u>\$ 3,306,133</u>
\$ 4,695		\$ 170,649
7,091		7,091
10,000		10,000
<u>21,786</u>	<u>\$ -</u>	<u>187,740</u>
		278,816
<u>-</u>	<u>-</u>	<u>278,816</u>
27,725		27,725
		266,755
		250,502
40,825		335,317
		56,926
341,914		341,914
1,550,025	10,413	1,560,438
<u>1,960,489</u>	<u>10,413</u>	<u>2,839,577</u>
<u>\$ 1,982,275</u>	<u>\$ 10,413</u>	<u>\$ 3,306,133</u>

WASHINGTON COUNTY, COLORADO**Nonmajor Governmental Funds****Combining Statement of Revenues, Expenditures and Changes in Fund Balance****For the Year Ended December 31, 2019**

	Special Revenue Funds			
	Television Translator Fund	Conservation Trust Fund	Capital Expenditures Fund	Contingent Fund
Revenues				
Taxes	\$ 36,728		\$ 220,517	\$ -
Intergovernmental	2	\$ 30,943	11	
Charges for services				
Miscellaneous	3,925	234		
Total revenues	40,655	31,177	220,528	-
Expenditures				
Current				
General government	1,138		6,615	
Culture and recreation	55,416	1,200		
Health and welfare				
Capital outlay			455,883	
Total expenditures	56,554	1,200	462,498	-
Net change in fund balances	(15,899)	29,977	(241,970)	-
Fund balance at beginning of year	72,825	220,525	536,462	266,755
Fund balance at end of year	\$ 56,926	\$ 250,502	\$ 294,492	\$ 266,755

Special Revenue Funds

Health Care Fund	Medical Reserve Corp Fund	Total Nonmajor Governmental Funds
\$ 756,660		\$ 1,013,905
81,152		112,108
186,264		186,264
95,487		99,646
<hr/> 1,119,563	<hr/> \$ -	<hr/> 1,411,923
1,816		9,569
		56,616
457,349		457,349
318,227		774,110
<hr/> 777,392	<hr/> -	<hr/> 1,297,644
342,171	-	114,279
<hr/> 1,618,318	<hr/> 10,413	<hr/> 2,725,298
<hr/> <u>\$ 1,960,489</u>	<hr/> <u>\$ 10,413</u>	<hr/> <u>\$ 2,839,577</u>

WASHINGTON COUNTY, COLORADO
Television Translator Fund
Budgetary Comparison Schedule
For the Year Ended December 31, 2019

	Budgeted Amounts			Variance with Final Budget Favorable (Unfavorable)
	Original	Final	Actual	
Revenues				
Taxes				
General property	\$ 36,684	\$ 36,684	\$ 36,655	\$ (29)
Delinquent taxes and interest			73	73
Total taxes	36,684	36,684	36,728	44
Intergovernmental				
Impact assistance			2	2
Miscellaneous				
Other revenues	3,600	3,600	3,925	325
Total revenues	40,284	40,284	40,655	371
Expenditures				
General government				
Treasurer's fees	1,000	1,000	1,138	(138)
Culture and recreation				
Insurance	2,000	2,000	1,683	317
Repairs and maintenance	23,000	23,000	34,050	(11,050)
Utilities	17,000	17,000	17,683	(683)
Tower lease	4,000	4,000	2,000	2,000
Total culture and recreation	46,000	46,000	55,416	(9,416)
Total expenditures	47,000	47,000	56,554	(9,554)
Net change in fund balance	<u>\$ (6,716)</u>	<u>\$ (6,716)</u>	(15,899)	<u>\$ (9,183)</u>
Fund balance at beginning of year			72,825	
Fund balance at end of year			<u>\$ 56,926</u>	

WASHINGTON COUNTY, COLORADO
Conservation Trust Fund
Budgetary Comparison Schedule
For the Year Ended December 31, 2019

	Budgeted Amounts			Variance with Final Budget Favorable (Unfavorable)
	Original	Final	Actual	
Revenues				
Intergovernmental				
Lottery funds	\$ 25,000	\$ 25,000	\$ 30,943	\$ 5,943
Miscellaneous				
Earnings on investments	200	200	234	34
Total revenues	25,200	25,200	31,177	5,977
Expenditures				
Culture and recreation				
Improvements	50,000	50,000	1,200	48,800
Net change in fund balance	\$ (24,800)	\$ (24,800)	29,977	\$ 54,777
Fund balance at beginning of year			220,525	
Fund balance at end of year			\$ 250,502	

WASHINGTON COUNTY, COLORADO
Capital Expenditures Fund
Budgetary Comparison Schedule
For the Year Ended December 31, 2019

	Budgeted Amounts			Variance with Final Budget Favorable (Unfavorable)
	Original	Final	Actual	
Revenues				
Taxes				
General property	\$ 220,252	\$ 220,252	\$ 220,080	\$ (172)
Delinquent taxes and interest	100	100	437	337
Total taxes	220,352	220,352	220,517	165
Intergovernmental				
Impact assistance			11	11
Total revenues	220,352	220,352	220,528	176
Expenditures				
General government				
Treasurer's fees	7,000	7,000	6,615	385
Capital outlay	332,200	332,200	455,883	(123,683)
Total expenditures	339,200	339,200	462,498	(123,298)
Net change in fund balance	<u>\$ (118,848)</u>	<u>\$ (118,848)</u>	(241,970)	<u>\$ (123,122)</u>
Fund balance at beginning of year			536,462	
Fund balance at end of year			<u>\$ 294,492</u>	

WASHINGTON COUNTY, COLORADO
Contingent Fund
Budgetary Comparison Schedule
For the Year Ended December 31, 2019

	Budgeted Amounts			Variance with Final Budget Favorable (Unfavorable)
	Original	Final	Actual	
Revenues				
Taxes				
Delinquent taxes and interest	\$ 10	\$ 10	\$ -	\$ (10)
Total revenues	10	10	-	(10)
Expenditures				
General government				
Contingency reserve	40,000	40,000		40,000
Total expenditures	40,000	40,000	-	40,000
Net change in fund balance	\$ (39,990)	\$ (39,990)	-	\$ 39,990
Fund balance at beginning of year			266,755	
Fund balance at end of year			\$ 266,755	

WASHINGTON COUNTY, COLORADO
Health Care Fund
Budgetary Comparison Schedule
For the Year Ended December 31, 2019

	Budgeted Amounts			Variance with Final Budget Favorable (Unfavorable)
	Original	Final	Actual	
Revenues				
Taxes				
Sales tax	\$ 585,000	\$ 585,000	\$ 756,660	\$ 171,660
Total taxes	585,000	585,000	756,660	171,660
Intergovernmental				
Grant revenues		120,000	81,152	(38,848)
Charges for services				
Clinic services	3,000	3,000		(3,000)
Ambulance services	160,000	160,000	175,064	15,064
Rents	9,600	9,600	11,200	1,600
Total charges for services	172,600	172,600	186,264	13,664
Miscellaneous				
Administrative reimbursement	82,489	82,489	81,277	(1,212)
Nursing home request	5,000	5,000		(5,000)
Interest			7,739	7,739
Miscellaneous	3,100	3,100	6,471	3,371
Total miscellaneous	90,589	90,589	95,487	4,898
Total revenues	848,189	968,189	1,119,563	151,374
Expenditures				
General government				
Treasurer's fees	1,300	1,300	1,816	(516)
Health and welfare				
Administrative				
Salaries			10,840	(10,840)
Employee benefits			6,293	(6,293)
Scholarship recruitment	10,000	10,000	1,428	8,572
Total administrative	10,000	10,000	18,561	(8,561)
Ambulance				
Salaries	96,232	96,232	52,977	43,255
EMT stipend	120,000	120,000	160,421	(40,421)

	Budgeted Amounts		Actual	Variance with Final Budget Favorable (Unfavorable)
	Original	Final		
Employee benefits	38,233	38,233	21,838	16,395
Workman's compensation	5,500	5,500	4,956	544
Insurance	3,200	3,200	2,200	1,000
Repairs and maintenance	4,000	4,000	9,454	(5,454)
Copier usage	800	800	180	620
Utilities	2,000	2,000	1,807	193
Telephone	1,600	1,600	4,602	(3,002)
Postage	10	10	12	(2)
Advertising and legal notices	1,000	1,000	513	487
Mileage and expenses	2,000	2,000	959	1,041
Injury prevention promotion	1,500	1,500	953	547
Dues and meetings	6,500	6,500	14,887	(8,387)
Fuel	8,500	8,500	7,571	929
Supplies	23,500	23,500	24,205	(705)
Ambulance (south Y-W)	18,500	18,500	15,735	2,765
Total ambulance	333,075	333,075	323,270	9,805
Clinic				
Workman's compensation			611	(611)
Insurance	3,000	3,000	2,964	36
Repairs and maintenance	6,000	6,000	695	5,305
Utilities and telephone			6,778	(6,778)
Postage	1,200	1,200		1,200
Advertising and legal notices	100	100		100
Total clinic	10,300	10,300	11,048	(748)
Nursing home				
Salaries	67,000	67,000	69,604	(2,604)
Employee benefits	14,141	14,141	14,455	(314)
Insurance	18,000	18,000		18,000
Operating supplies	2,000	2,000		2,000
Operating subsidy	60,000	60,000	20,411	39,589
Total nursing home	161,141	161,141	104,470	56,671
Total health and welfare	514,516	514,516	457,349	74,300

(continued)

WASHINGTON COUNTY, COLORADO
Health Care Fund
Budgetary Comparison Schedule
For the Year Ended December 31, 2019

(continued)

	Budgeted Amounts		Actual	Variance with Final Budget Favorable (Unfavorable)
	Original	Final		
Capital outlay	211,000	331,000	318,227	12,773
Appropriated reserves	247,000	247,000		247,000
Total expenditures	973,816	1,093,816	777,392	333,557
Net change in fund balance	\$ (125,627)	\$ (125,627)	342,171	\$ 467,798
Fund balance at beginning of year			1,618,318	
Fund balance at end of year			\$ 1,960,489	

WASHINGTON COUNTY, COLORADO
Medical Reserve Corp Fund
Budgetary Comparison Schedule
For the Year Ended December 31, 2019

	Budgeted Amounts			Variance with Final Budget Favorable (Unfavorable)
	Original	Final	Actual	
Revenues				
Intergovernmental				
Grant revenues	\$ -	\$ -	\$ -	\$ -
Expenditures				
Health and welfare				
Operating expenditures	10,413	10,413		10,413
Net change in fund balance	<u>\$ (10,413)</u>	<u>\$ (10,413)</u>	-	<u>\$ 10,413</u>
Fund balance at beginning of year			10,413	
Fund balance at end of year			<u>\$ 10,413</u>	

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**Colorado Department of Highways
Local Highway Finance Report**

This calendar-year report of receipts and expenditures is required by the Colorado Department of Highways to maintain Statewide accountability for moneys used for highway and street purposes. To ensure data accuracy, House Bill 1008 mandates that this report be included in the County's financial statements.

LOCAL HIGHWAY FINANCE REPORTCity or County:
Washington
YEAR ENDING :
December 31, 2019

This Information From The Records Of Washington County:

Prepared By: Misty Peterson
Phone: 970-345-2701**I. DISPOSITION OF HIGHWAY-USER REVENUES AVAILABLE FOR LOCAL GOVERNMENT EXPENDITURE**

ITEM	A. Local Motor-Fuel Taxes	B. Local Motor-Vehicle Taxes	C. Receipts from State Highway-User Taxes	D. Receipts from Federal Highway Administration
1. Total receipts available				
2. Minus amount used for collection expenses				
3. Minus amount used for nonhighway purposes				
4. Minus amount used for mass transit				
5. Remainder used for highway purposes				

II. RECEIPTS FOR ROAD AND STREET PURPOSES**III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES**

ITEM	AMOUNT	ITEM	AMOUNT
A. Receipts from local sources:		A. Local highway disbursements:	
1. Local highway-user taxes		1. Capital outlay (from page 2)	1,647,004
a. Motor Fuel (from Item I.A.5.)		2. Maintenance:	2,230,851
b. Motor Vehicle (from Item I.B.5.)		3. Road and street services:	
c. Total (a.+b.)		a. Traffic control operations	0
2. General fund appropriations	0	b. Snow and ice removal	0
3. Other local imposts (from page 2)	845,079	c. Other	0
4. Miscellaneous local receipts (from page 2)	957	d. Total (a. through c.)	0
5. Transfers from toll facilities		4. General administration & miscellaneous	348,004
6. Proceeds of sale of bonds and notes:		5. Highway law enforcement and safety	0
a. Bonds - Original Issues		6. Total (1 through 5)	4,225,859
b. Bonds - Refunding Issues		B. Debt service on local obligations:	
c. Notes		1. Bonds:	
d. Total (a. + b. + c.)	0	a. Interest	
7. Total (1 through 6)	846,036	b. Redemption	
B. Private Contributions		c. Total (a. + b.)	0
C. Receipts from State government		2. Notes:	
(from page 2)	3,920,652	a. Interest	
D. Receipts from Federal Government		b. Redemption	
(from page 2)	5,203	c. Total (a. + b.)	0
E. Total receipts (A.7 + B + C + D)	4,771,891	3. Total (1.c + 2.c)	0
		C. Payments to State for highways	
		D. Payments to toll facilities	
		E. Total disbursements (A.6 + B.3 + C + D)	4,225,859

IV. LOCAL HIGHWAY DEBT STATUS

(Show all entries at par)

	Opening Debt	Amount Issued	Redemptions	Closing Debt
A. Bonds (Total)				0
1. Bonds (Refunding Portion)				
B. Notes (Total)				0

V. LOCAL ROAD AND STREET FUND BALANCE

	A. Beginning Balance	B. Total Receipts	C. Total Disbursements	D. Ending Balance	E. Reconciliation
	6,703,838	4,771,891	4,225,859	7,249,870	0

Notes and Comments:

LOCAL HIGHWAY FINANCE REPORT

STATE:
Colorado
YEAR ENDING (mm/yy):
12/19

II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL

ITEM	AMOUNT	ITEM	AMOUNT
A.3. Other local imposts:		A.4. Miscellaneous local receipts:	
a. Property Taxes and Assessments	183,643	a. Interest on investments	
b. Other local imposts:		b. Traffic Fines & Penalties	0
1. Sales Taxes	27,236	c. Parking Garage Fees	
2. Infrastructure & Impact Fees		d. Parking Meter Fees	
3. Liens		e. Sale of Surplus Property	
4. Licenses		f. Charges for Services	460
5. Specific Ownership &/or Other	634,200	g. Other Misc. Receipts	
6. Total (1. through 5.)	661,436	h. Other	497
c. Total (a. + b.)	845,079	i. Total (a. through h.)	957
(Carry forward to page 1)		(Carry forward to page 1)	

ITEM	AMOUNT	ITEM	AMOUNT
C. Receipts from State Government		D. Receipts from Federal Government	
1. Highway-user taxes	2,993,854	1. FHWA (from Item I.D.5.)	
2. State general funds		2. Other Federal agencies:	
3. Other State funds:		a. Forest Service	
a. State bond proceeds		b. FEMA	
b. Project Match		c. HUD	
c. Motor Vehicle Registrations	0	d. Federal Transit Admin	
d. Other (Specify) - DOLA Grant	926,798	e. U.S. Corps of Engineers	
e. Other (Specify)		f. Other Federal	5,203
f. Total (a. through e.)	926,798	g. Total (a. through f.)	5,203
4. Total (1. + 2. + 3.f)	3,920,652	3. Total (1. + 2.g)	
		(Carry forward to page 1)	

III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES - DETAIL

	ON NATIONAL HIGHWAY SYSTEM (a)	OFF NATIONAL HIGHWAY SYSTEM (b)	TOTAL (c)
A.1. Capital outlay:			
a. Right-Of-Way Costs			0
b. Engineering Costs			0
c. Construction:			
(1). New Facilities		0	0
(2). Capacity Improvements			0
(3). System Preservation		222,315	222,315
(4). System Enhancement & Operation		1,424,689	1,424,689
(5). Total Construction (1) + (2) + (3) + (4)	0	1,647,004	1,647,004
d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.5)	0	1,647,004	1,647,004
			(Carry forward to page 1)

Notes and Comments: